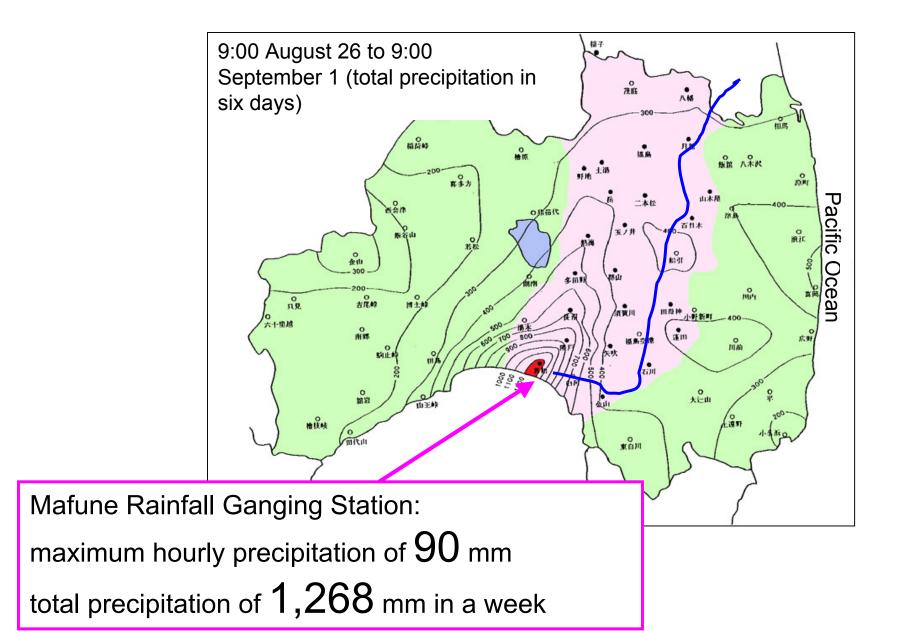
Integrated use of weather forecasts and other disaster information for effective emergency response and preparedness in Japan

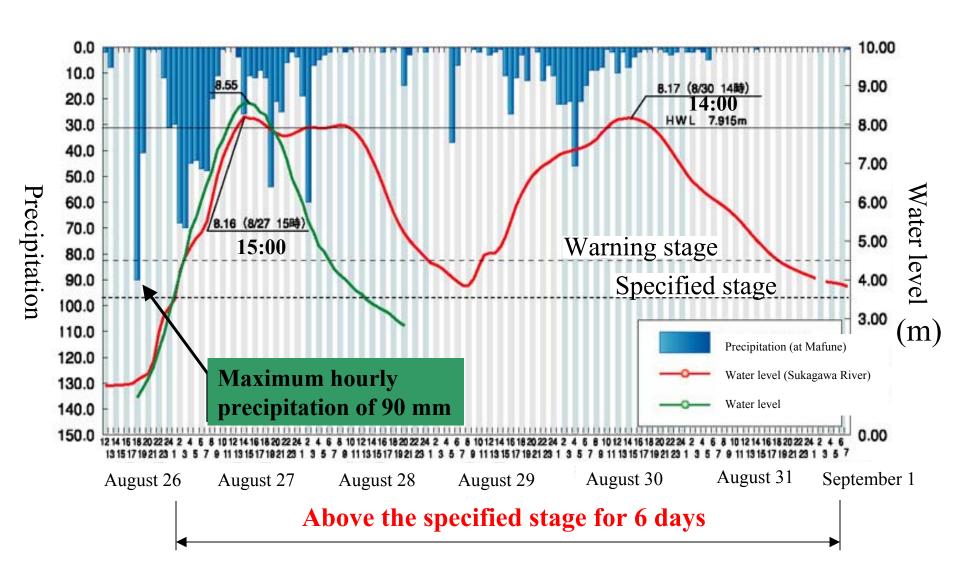
Kenzo Hiroki
Senior Researcher
Public Works Research Institute
Ministry of Land, Infrastructure and Transport

Case of Abukuma River Disaster

Isopluvial map of the Abukuma River Basin

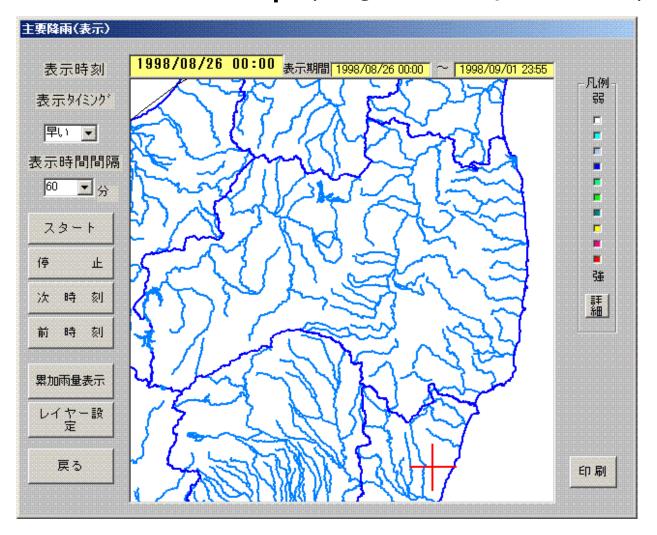


Precipitation and water levels of the Abukuma River



Heavy Rain in August 1998

Radar Rainfall Map (Aug 26 – Sept 1, 1998)



Source: Foundation of River & Basin Integrated Communications

Overflow of the river in Sukagawa City



Disaster Reduction is a fight against Information

- Less time for information dissemination (shorter internal processing time required)
- Confusion of information at the time of disaster
- Trade-off between certainty of information and required time
- "Redundant, background information" is important

Items decision makers face at the time of disaster management ...

- Issue specific directives to critical area/sites
- Communication with heads of local government on evacuation of residents
- Informing and consulting ruling bodies
- Provision of disaster information to people through mass media



Priority changes by disaster phase

Case 1 Bank collapsed in the Ara River (Top priority: communication with the head of municipal government)

8:30 Bank reported to be in a critical stage8:40 Advised Mayor for issuance of

Hotline with Mayor was set up

9:00 Evacuation order reached to 500 households in the effected area

evacuation order

9:02 Bank collapsed



11:20 Requested Defense Force for rehabilitation operation

13:00 Water level dropped

Restoration of the bank began

2:00 (next day)

Bank was restored

Started to break up at about 8:29



About 8:30



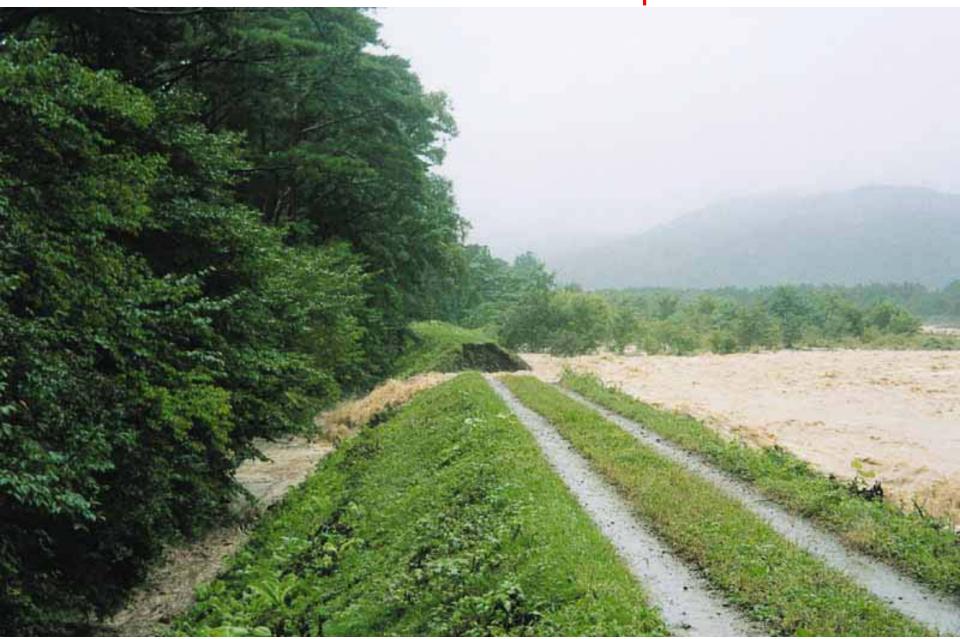
About 8:35



About 8:37



Collapsed at about 9:02



Case 2

Bank in danger of collapsing

due to water leakage

(Top priority: giving orders at the site and communicating with higher-level organizations)

7:00 30 m-long crack found (water leakage)

Requested for dispatch of floodfighting teams

10:00 Crack became larger, more water leakage

Requested for dispatch of Defense Force



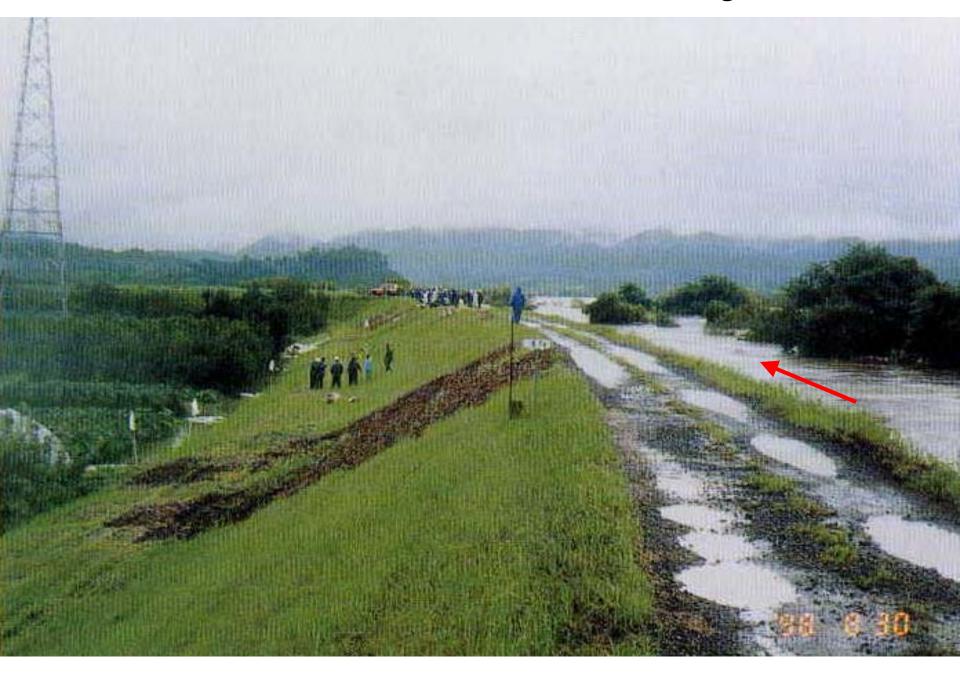
11:45 Crack size became 250m long Evacuation order for flood-fighting teams

13:00 Muddy water started leaking

Evacuation orders to all people

14:00 Water level began to dropCollapsing of bank prevented

Abukuma River on the verge of overflow



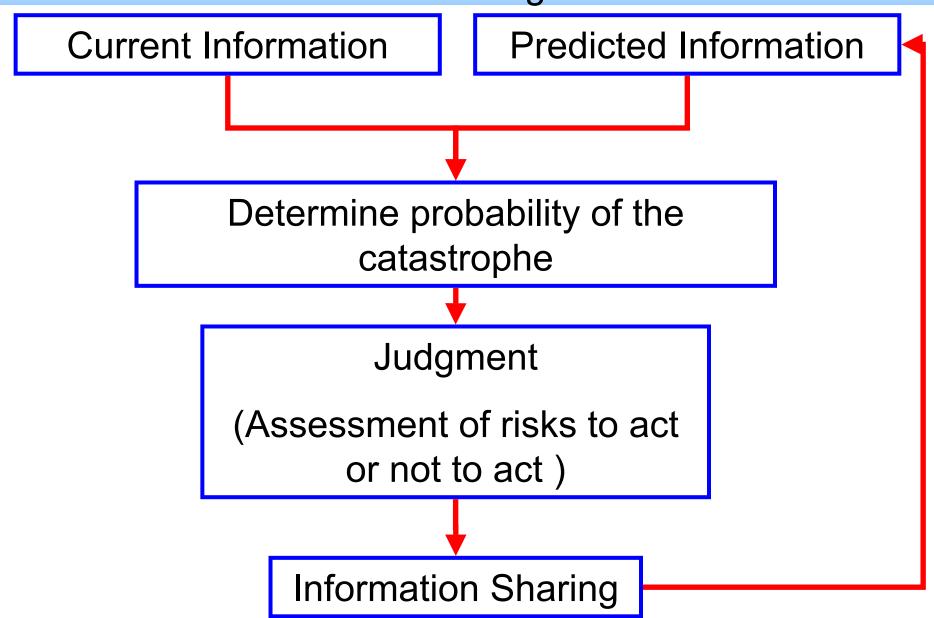
Flood-fighting effort



Crack in the bank



Cycle of Information Collection & Utilization for Disaster Management



Information Collection & Utilization

Points to note for each phase

(1) (2) Type of Information, Information Collection and Judgment of Accuracy

Type of Information

Core information

- •rainfall, water level, pressure pattern, facility condition, disaster management structure, etc
- •Information directly related to important phenomena (levee failure, inundation, etc)

Background information

- •topography, residents locations, management structure of other organizations, evacuation
- Information relevant to the event

(Points)

- Redundant information and error information for core information is important
 - →improvement of visual information is a challenge
- Expand the amount of related information (quality &

(3) Judgment (Decision Making for Action)

(Judgment Flow)

Understanding the Current Situation

Options for Action

Prediction

water level, inundation, facility condition, etc

Decision Making

[Points]

- Make understanding the current situation easier (GIS, etc)
 - Improve prediction precision
 - Provide decision support information
 - Weather forecasting manager to join in decision making

(4) Information Sharing and Follow-up

- □Organize information (data, etc)
- □ Process information (data, etc)

(Points)

- Information sharing between weather and disaster management personnel
- Developing common format that can be understood by both weather and disaster management personnel
- Develop/improve information sharing mechanism
- □ Feedback information (execution status of actions decided)
- ■Monitor changes in situation

(Points)

 Establish feedback flow from disaster manager to weather personnel

Lead Time has to be taken into account

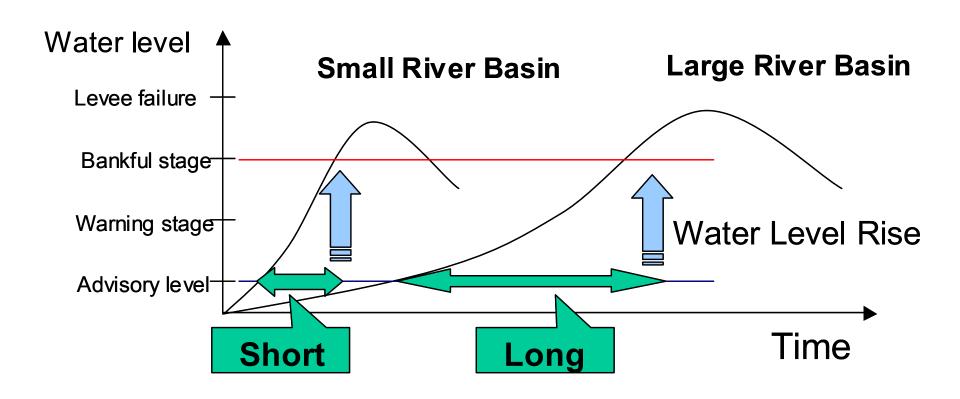
- Information collection → judgment of information accuracy → decision making
- Decision making → information sharing → preparation → action

Such processes require time

For an example

Target	Measures	Required time
Residents	evacuation warning → information collection → decision making	approx 1 hr
	Decision making → evacuation preparation → evacuation → arrival at site	approx 2 hrs

Required prediction time depends on river scale / characteristics



Required prediction accuracy depends on river scale / characteristics

River Basin	Small	Large
Arrival Time	Short	Long
Prediction from upstream W.L.	Difficult	Easy
Required rainfall prediction	current rainfall + local rainfall prediction ex.local rainpour)	global area rainfall prediction ex.typhoon movement)

Requirement for weather forecasting

- 1. Consideration to accuracy setting
 - Information regarding prediction accuracy
 - Forecast accuracy depends on availability of other relevant information
- Lead time for disaster management has to be taken into account when determining target forecast time
 - Natural condition
 - Society condition
 - Target persons/organizations

Collaboration with disaster manager required for provision of useful weather forecasting

Requirement for Disaster Management in response to Weather Forecasting

- 1. Action scenario with consideration to accuracy
 - Understanding of prediction accuracy
 - Consider action risk based on the accuracy
- 2. Action scenario with consideration to lead time
 - Accelerating decision making
 - Shorter action time & more accurate action
 - Understanding critical information
 - Raising awareness among residents



Collaboration with weather forecasting manager required for proper disaster management