

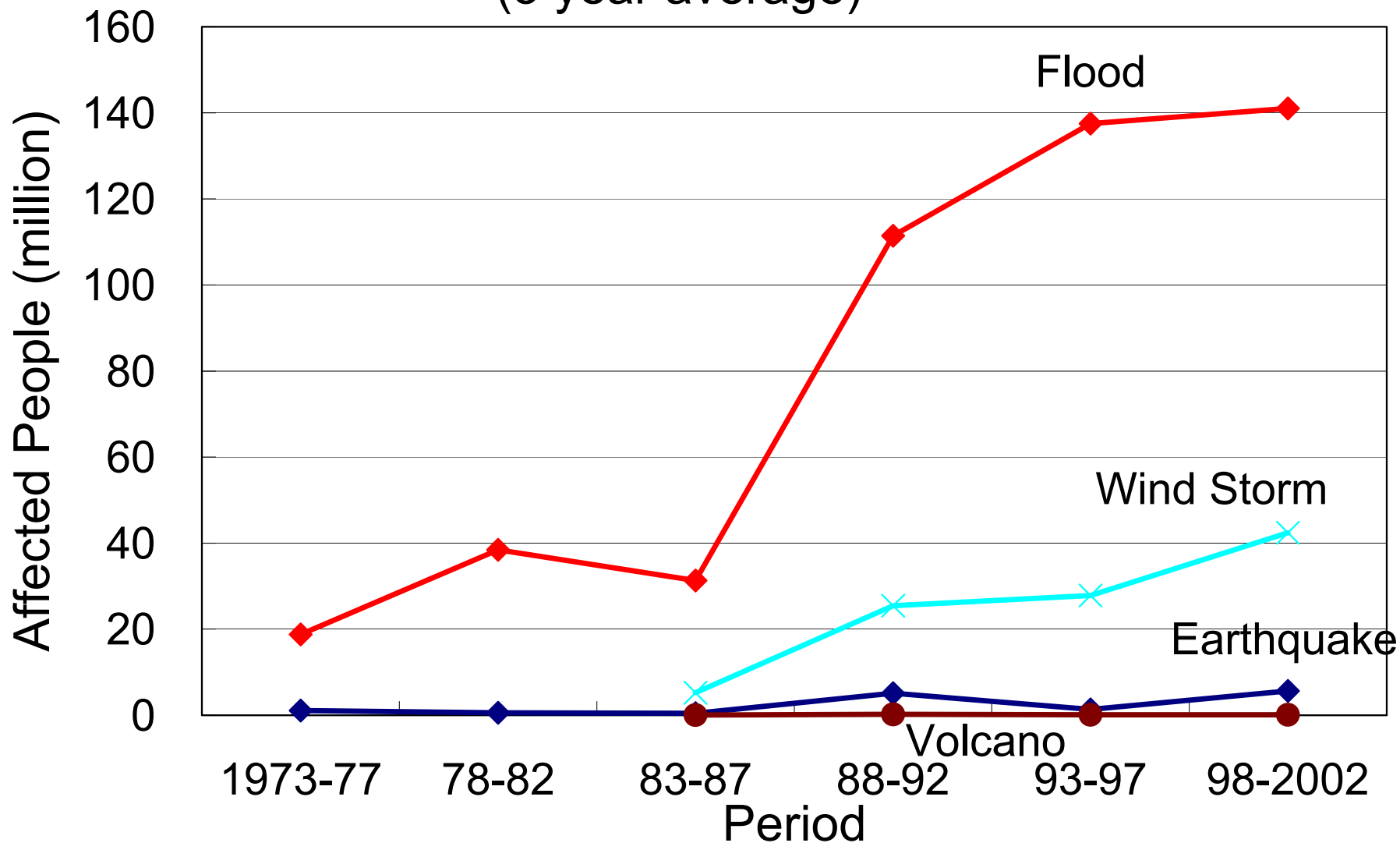
# **Early Warning**

**Kenzo HIROKI**

**Ministry of Land, Infrastructure and Transport  
Japan**

# Increasing Disasters

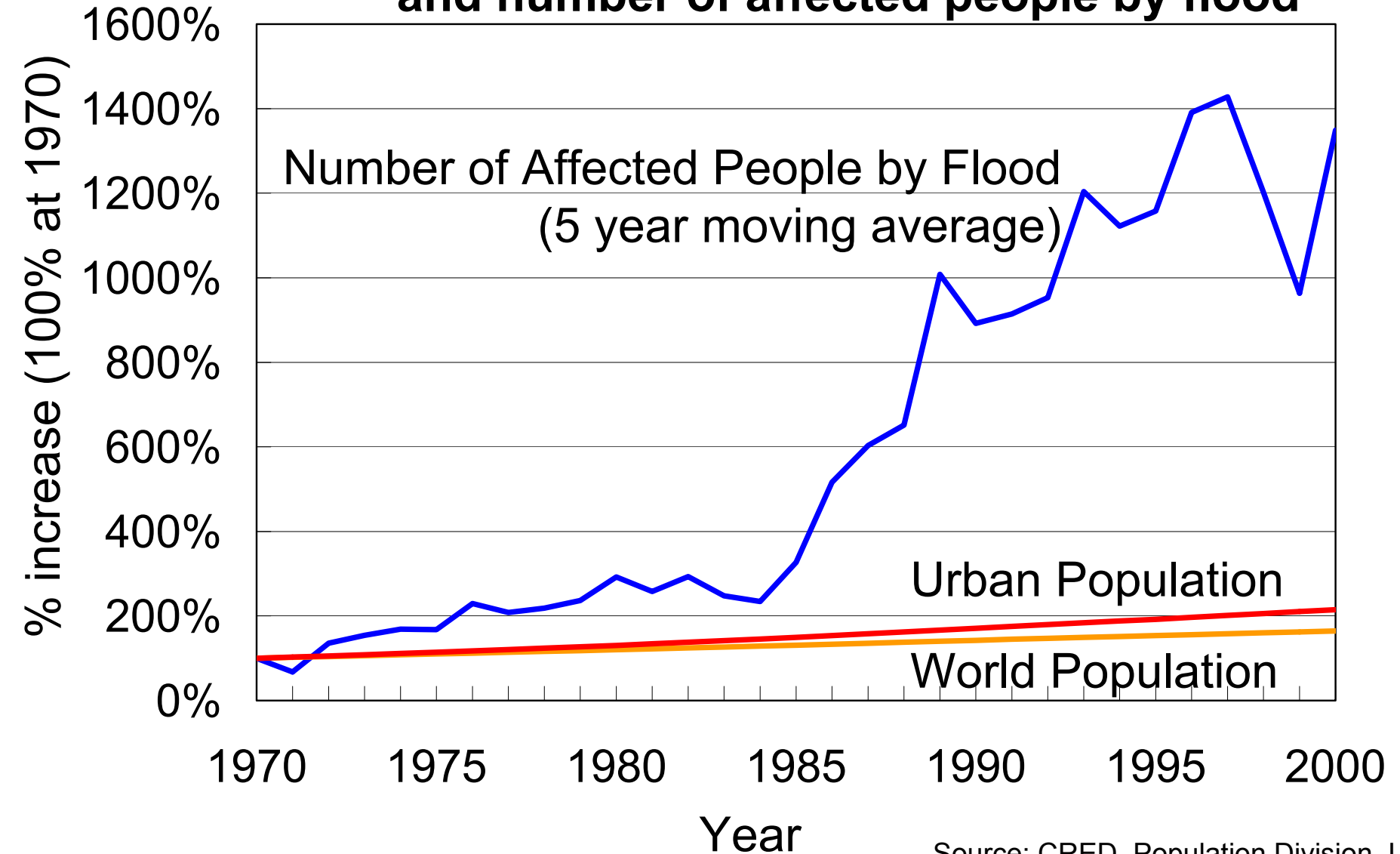
## Number of Affected People by Natural Disasters (5 year average)



Source: World Disasters Report, International Federation of Red Cross and Red Crescent Societies

# ***Disaster damage increase faster than population growth***

## **Change in world population, urban population and number of affected people by flood**



# Can early warning work to reduce human loss?

## Human loss by natural disasters in the world

Reduction is difficult through Early Warning

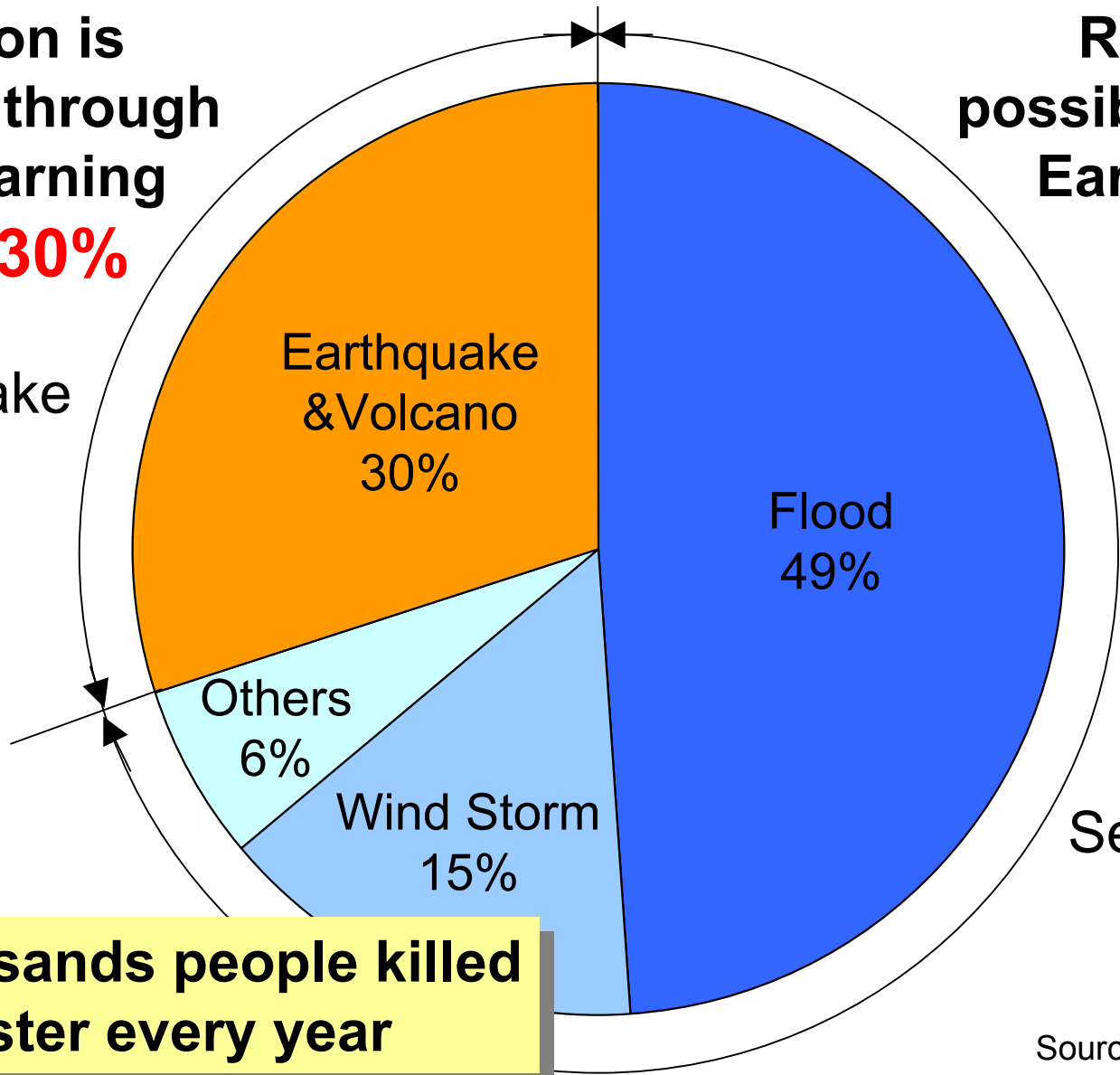
**30%**

Earthquake  
Volcano  
...

Reduction is possible through Early Warning

**70%**

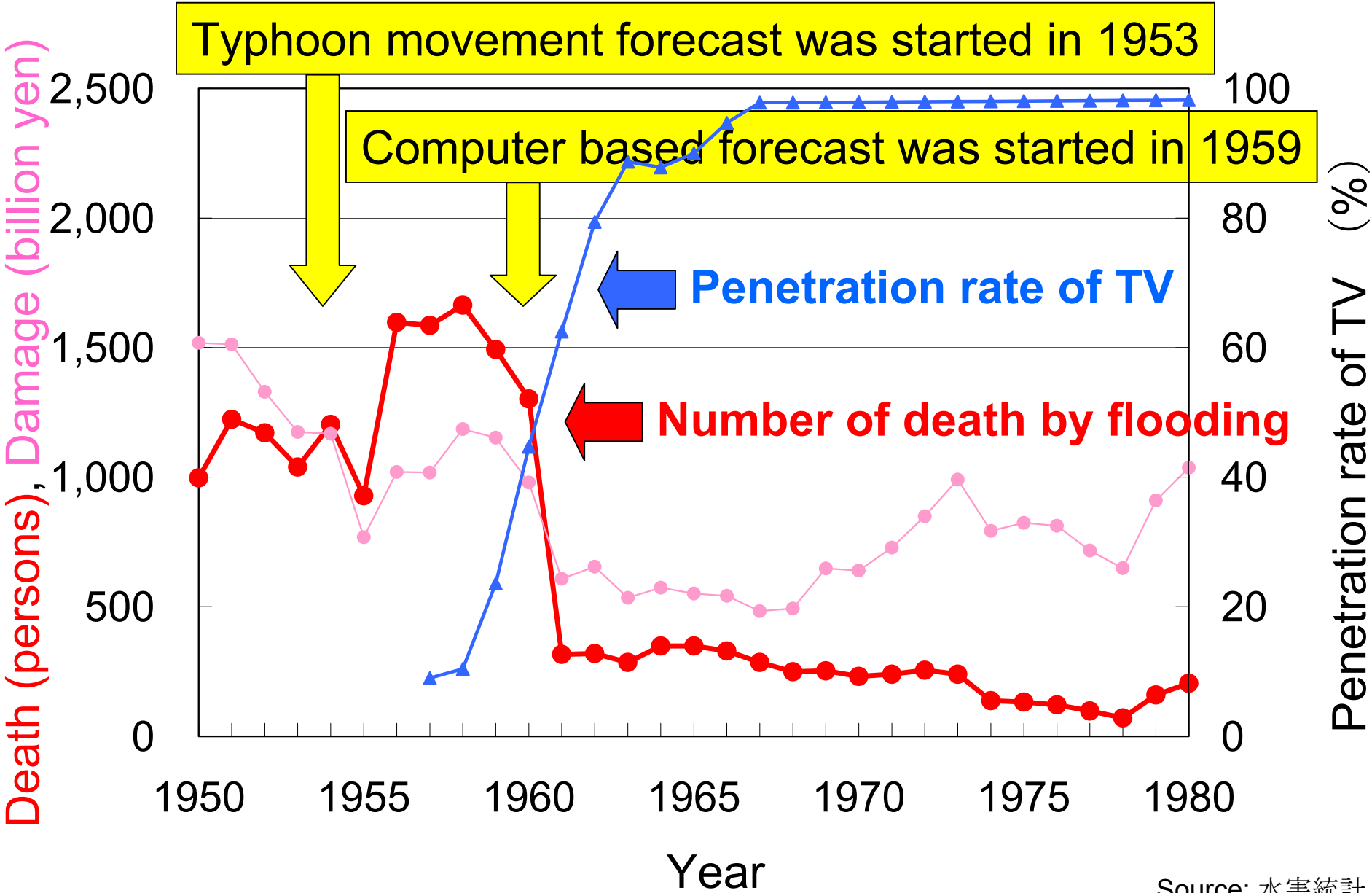
Flood  
Wind Storm  
Sedimentation



**40 thousands people killed by disaster every year**

**Human loss can be reduced**  
**dramatically by Early Warning.**

# Human loss *has been* reduced dramatically (Case of Japan)

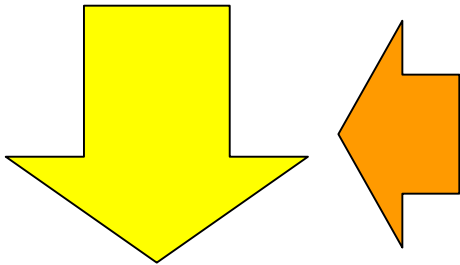


Source: 水害統計

# Human loss **has been** reduced dramatically by Early Warning (Case of Bangladesh)

## 1991 Cyclone in Bangladesh

Maximum Wind Speed: 225km/hr  
Number of Death: **138,882**

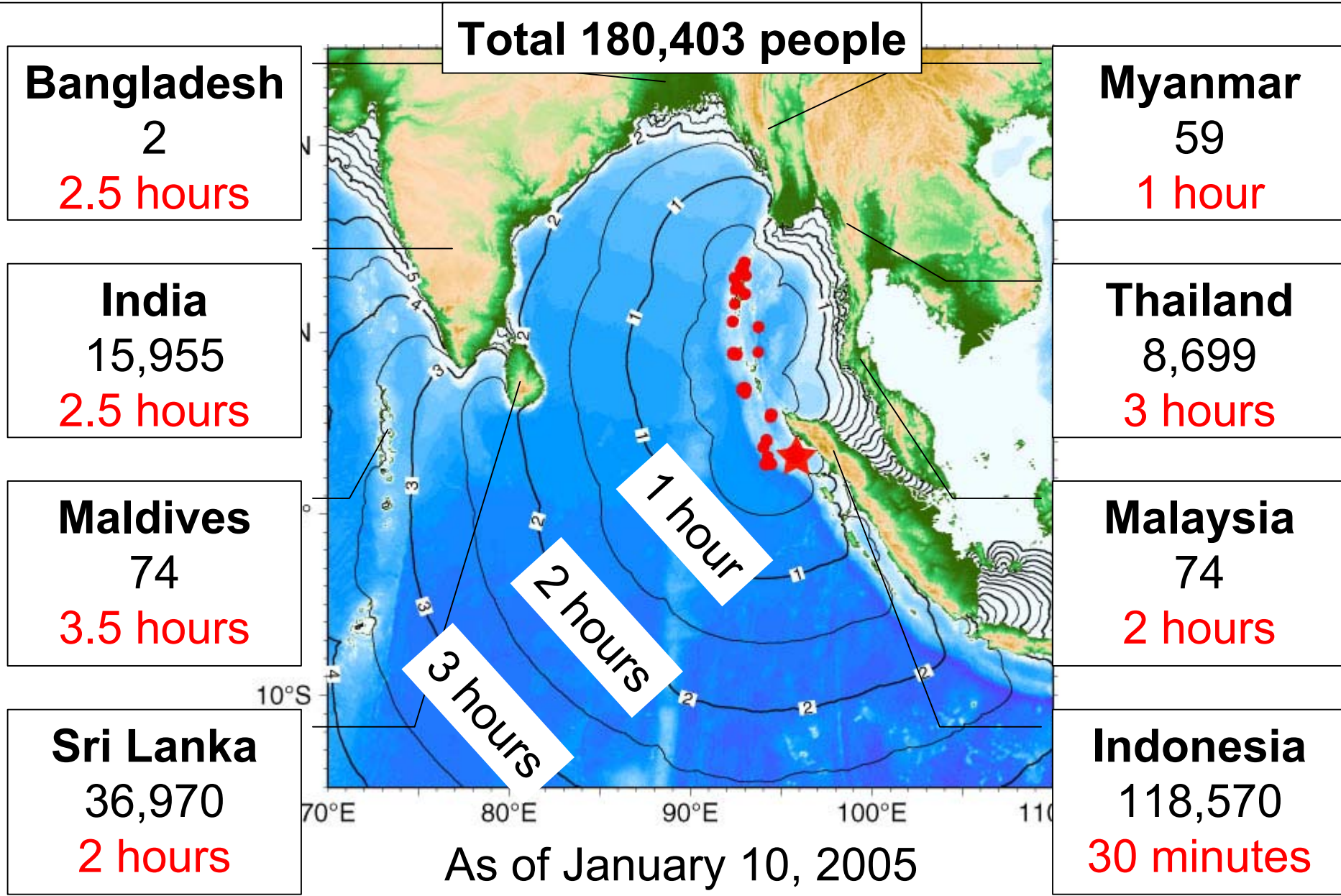


- Accurate and timely forecasting system
- Adequate proper warning dissemination operation
- Social mobilization and awareness raising
- Proper coordination among government agencies

## 1997 Cyclone in Bangladesh

Maximum Wind Speed: 220km/hr  
Number of Death: **134**

# Human loss can be reduced dramatically by Early Warning (Case of Sumatra)



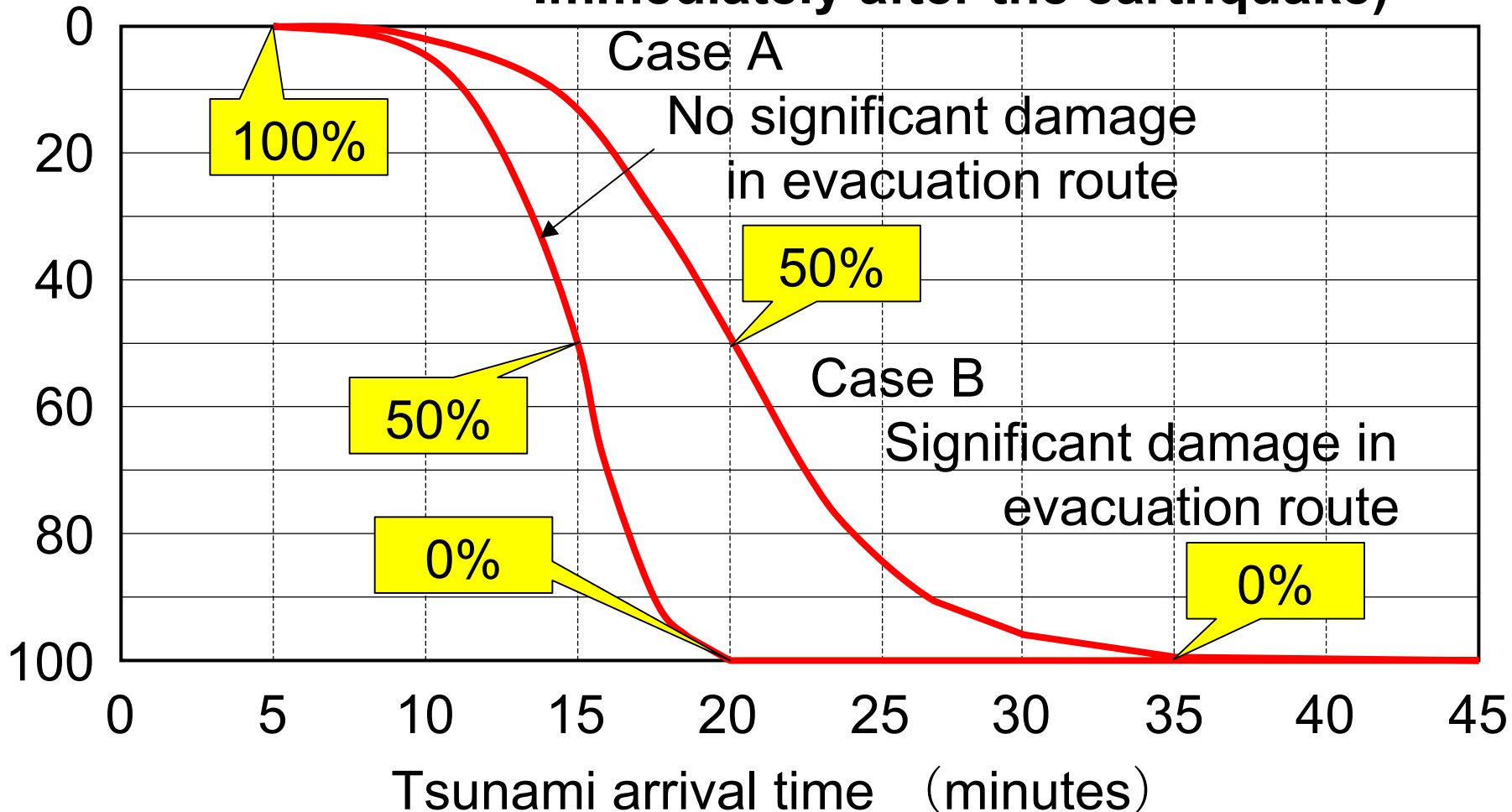


# Can Early Warning be effective per se?

## Evacuation rate and Tsunami arrival time

(When people start actions

Immediately after the earthquake)



※with assumption that there is evacuation area that can be reached within time available

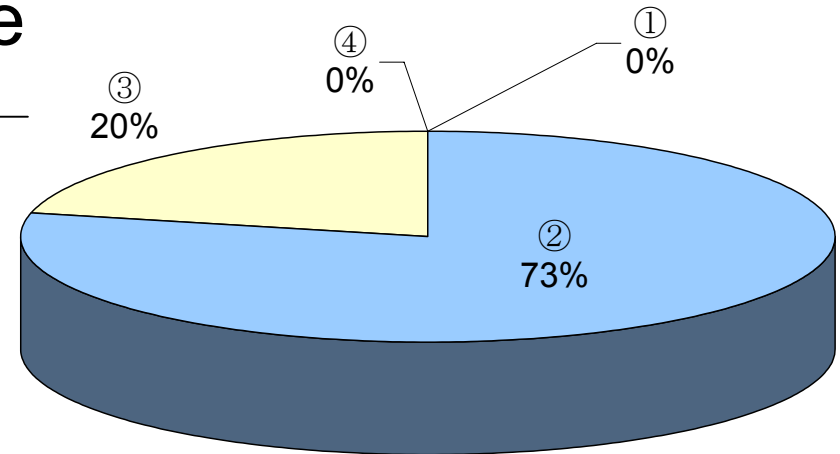
Source: 中央防災会議の東南海・南海地震等に関する専門調査会の第10回資料

# Can Early Warning be effective per se?

## Main reasons for spread of human damage

- No information available at time of disaster
- No awareness that evacuation is necessary
- No knowledge of evacuation area
- No evacuation area available

Number of people who have (not) evacuated and their reasons in doing so



1. Voluntarily evacuated and evacuated when directives issued
2. Not evacuated because they judged evacuation was not necessary
3. Not evacuated because they did not know how to do and not evacuated because necessary information was not available
4. Not evacuated because the area was already flooded

## **3 Major components are required**

1. Information collection/dissemination system
2. Investment on essential evacuation infrastructure
3. Education/awareness raising of citizens

# 1. Information Collection/Dissemination System

Radar Observation

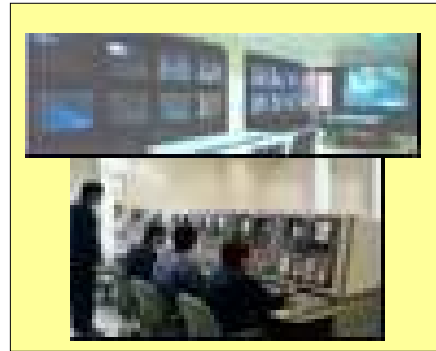


Monitor Camera



**Integrated system is great ...**

Remote-control  
Monitoring/Operation

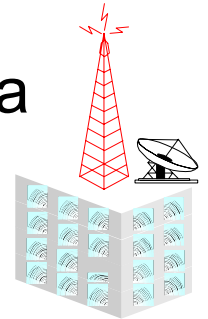


Local Government



市町村役場

Media

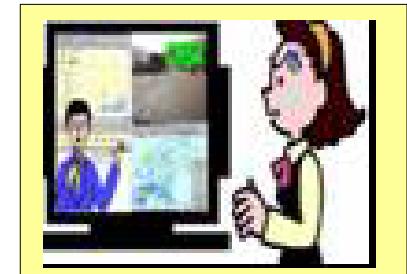


River User



*Real-time Information*

Resident



# ***Information collection/dissemination system***

**But Simple/Easy technology is effective Enough in many cases**



**Rainfall equipment  
with alarm unit**



**Dissemination of  
alerting information**

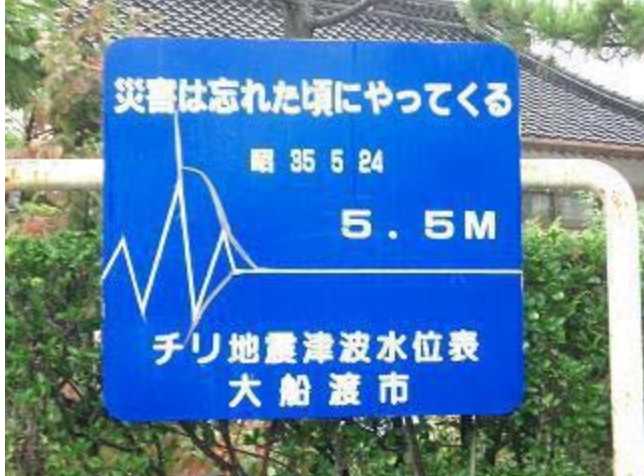


# Infrastructure for Evacuation (Japan)

**Tsunami Evacuation building**



**Signs showing evacuation site**



**Display of past Tsunami water level**

# ***Infrastructure for Evacuation (Bangladesh)***

## **Cyclone Shelter**

- Built in areas in needs based on analysis of past damages
- Used for schools & community activities in ordinary days

## **Killa**

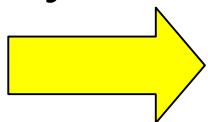
- Small hill for livestock to evacuate
- Close to shelters
- Reduce number of people who “do not escape”

## **Weather Radar**

- Detect cyclone, forecast
- Cover the entire nation
- Cyclone information through radio



**Cyclone Shelter**



We need investment, but in small scale.

# **Flood Hazard Map**

**Flood Hazard Map is defined as:**

**a map in which flooding information,  
shelter location and evacuation route  
are indicated**



# *How effective are Flood Hazard Maps?*

---

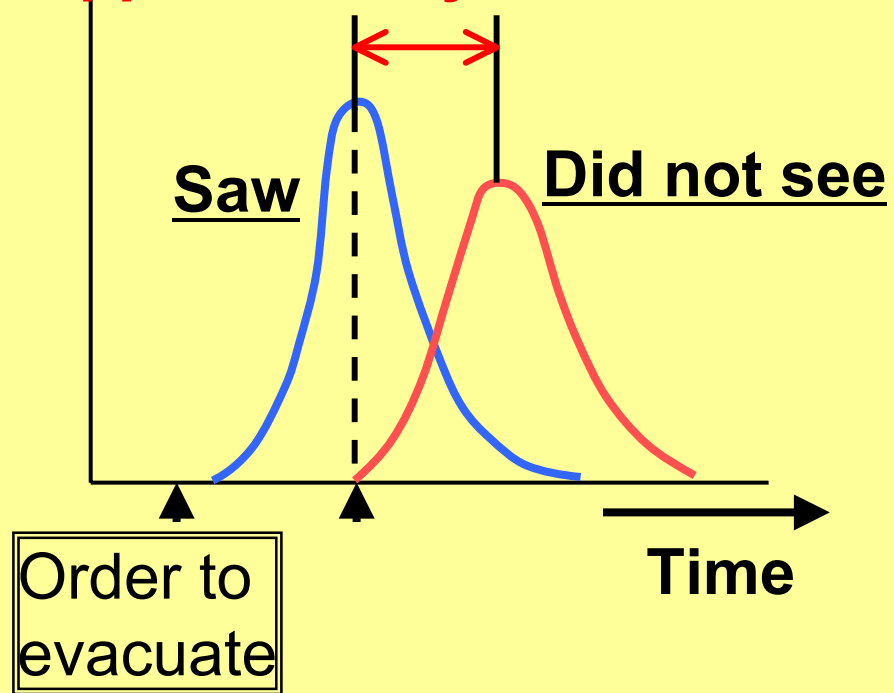
1. Quicker evacuation
2. Higher evacuation ratio
3. Correct direction/route to evacuate

# Effectiveness of flood hazard maps

In case of Koriyama City, Japan in 1998 flooding

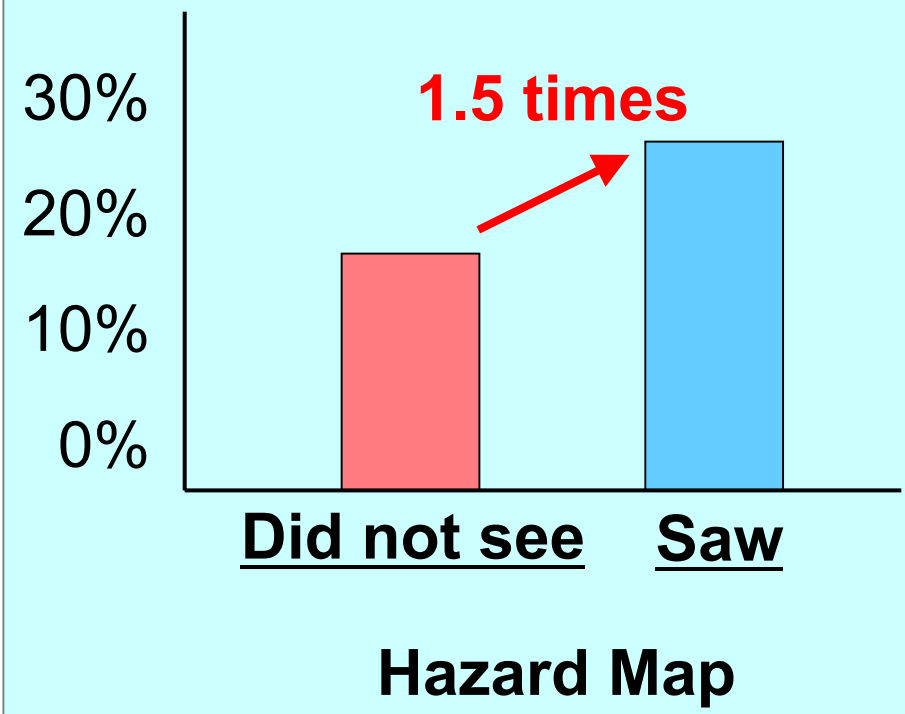
Number of evacuated people after evacuators difference

Approximately One hour



Rate of evacuation six hours after advice to evacuators

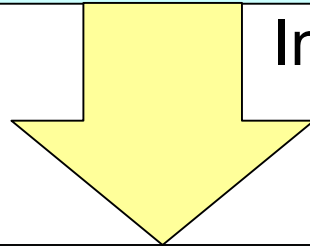
Rate of evacuation



Source: "Survey Report on Local Residents' Reactions in the Rainstorm in Koriyama at the End of August 1998", Katada Laboratory, Faculty of Engineering, Gunma Univ.

# ***Community Participation is essential for Flood Hazard Mapping***

River authorities (Central/Prefectural governments)



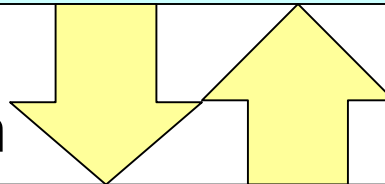
Information on possible  
inundation areas  
(Technical advice)

Flood Hazard Map Planning Committee

**Planning Committee**

Comprising Local governments,  
Advisers (researchers, experts, etc.), Residents

Draft Maps Inquiry to  
community information

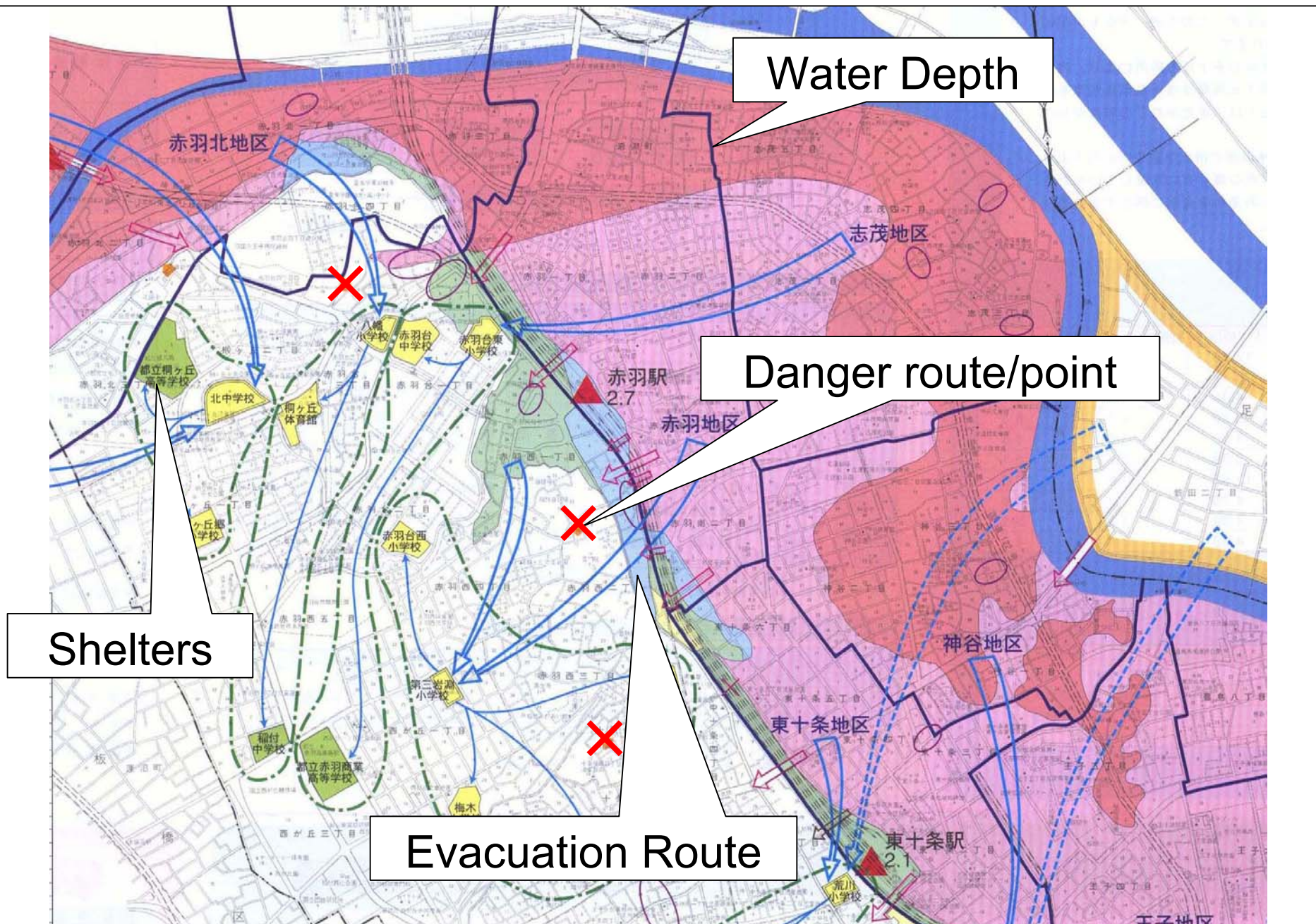


Feedbacks to draft maps  
Community information

Residents

**Process to make Flood Hazard Mapping**

# Flood Hazard Map (example of Tokyo, Japan)



## ***Conclusion***

---

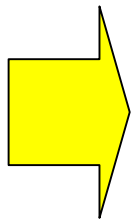
- Loss of life by disasters can be reduced dramatically by effective early warning
- For effective early warning three components are essential
  - Information collection/dissemination system
  - Investment on essential evacuation infrastructure
  - Education/awareness raising of citizens



# ***Final Message***

**International community should set a target to halve loss of life by water disasters by 2015.**

**“50 by '15” (50% reduction by 2015)**



This is achievable by **effective early warning.**