



# PROGRAMME OF EVENTS

## Pacific Regional Disaster Resilience Meeting

*One Pacific for a Resilient Future*

**26 - 27 October 2015**

**Suva, Fiji**



**UNISDR**

The United Nations Office for Disaster Risk Reduction

## Acknowledgements

The United Nations Office for Disaster Risk Reduction (UNISDR) Sub-Regional Office for the Pacific expresses its deep appreciation to donors that have provided financial support for the Pacific Regional Disaster Resilience Meeting: The Pacific Technical and Vocational Education and Training on Sustainable Energy and Climate Change Adaptation Project, Japan International Cooperation Agency, and Secretariat of the Pacific Community. Our thanks also goes to Australia for contributing core funding to the UNISDR Asia-Pacific Regional Office.

UNISDR expresses gratitude to the Pacific Disability Forum for support to enhancing accessibility of the Meeting, Secretariat of the Pacific Community for support regarding English-French interpretation, and to the University of the South Pacific for coordinating volunteer support.

The support of the Government of Fiji was essential in organising the Pacific Regional Disaster Resilience Meeting.

**Mr Timothy Wilcox**

Sub-Regional Coordinator (Pacific)  
UNISDR Sub-Regional Office for the Pacific



## Foreword

2015 represents a turning point for the Pacific and Global community with several new frameworks coming into focus that will help shape the future of resilient development in the Pacific and its neighbors over the next 10 to 15 years. An increase in the number of natural hazards and their intensity in the Pacific caused by the effects of climate change have increased the vulnerability of Pacific Island Countries and Territories (PICTS). The Pacific community recognizes that the sustainability of their development is closely linked to their ability to be resilient to the effects of these natural hazards and that the shift in mindset away from just response to disasters to one of resilience to disasters is crucial to ensuring a safer and more prosperous region - *“One Pacific for a Resilient Future”*.

The Sendai Framework for Disaster Risk Reduction 2015-2030 was adopted at the Third UN World Conference in Sendai, Japan, on March 18, 2015 and endorsed by the UN General Assembly following the Conference. It is the outcome of stakeholder consultations initiated in March 2012 and inter-governmental negotiations from July 2014 to March 2015, supported by the United Nations Office for Disaster Risk Reduction at the request of the UN General Assembly. UNISDR has been tasked to support the implementation, follow-up and review of the Sendai Framework.

We hope that the Pacific Regional Disaster Resilience Meeting will provide a platform where stakeholders can exchange and gain knowledge, discourse on the next steps forward, and provide various positive outcomes.

A handwritten signature in black ink, appearing to be 'Timothy Wilcox'.

Timothy Wilcox

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## Biographies

### Ms Margareta Wahlström

Special Representative of the Secretary-General for Disaster Risk Reduction



In November 2008, the United Nations Secretary-General Ban Ki-moon announced the appointment of Ms Margareta Wahlström as his first Special Representative of the Secretary-General (SRSG) for Disaster Risk Reduction.

Ms Wahlström has extensive experience in both disaster relief operations and disaster risk management, with the United Nations system and the International Federation of Red Cross and Red Crescent Societies. Her broad experience spans conflict and non-conflict emergencies, and addressing long-term issues of sustainable development.

Ms Wahlström is also the head of the United Nations Office for Disaster Risk Reduction (UNISDR), the focal point in the United Nations system for the coordination of disaster reduction and to ensure synergies among the disaster reduction activities of the United Nations system and regional organisations and activities in socio-economic and humanitarian fields. Under the SRSG's leadership, UNISDR supports the implementation of the "Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters" and the "Sendai Framework for Disaster Risk Reduction 2015-2030" throughout the world.



### Mr Sune Gudnitz

Head of the UN Office for the Coordination of Humanitarian Affairs  
Regional Office for the Pacific

Mr Sune Hjelmervik Gudnitz is Head of the UN Office for the Coordination of Humanitarian Affairs (OCHA) Regional Office for the Pacific in Fiji and has held the position since June 2013. Mr Gudnitz is a Danish national and first joined OCHA in Guinea in 2002, following assignments with the Department of Political Affairs in Timor Leste and Sierra Leone. Since then, he has worked with OCHA in Sudan, Geneva, and most recently in New York as an adviser to the Under-Secretary General for Humanitarian Affairs. Mr Gudnitz holds a BA in Political Science from the University of Copenhagen, and a MA in Political Science from the New School University.

## Hon. Mr Andrew Jacobs

Ambassador / Head of Delegation  
European Union Delegation for the Pacific



Mr Andrew Jacobs has been European Union Ambassador for the Pacific since February 2013. He is based in Fiji, and is accredited to eleven countries. Before arriving in Fiji, Mr Jacobs was Head of Unit in EuropeAid in Brussels, where he was responsible for co-operation with North Africa and the Middle East. Mr Jacobs has also had diplomatic postings in Vietnam and Thailand. When in Bangkok, he was in charge of EU co-operation with Cambodia, Laos and Myanmar, as well as with Thailand.



## Professor Michael Petterson

Director of Geoscience Division of the Secretariat of the Pacific  
Community

Professor Michael Petterson is a geologist from the United Kingdom who has worked across the globe in geological mapping, international development, capacity building, exploration, management and academia. In January 2013 Professor Petterson became Director of the Geoscience Division of the Secretariat of the Pacific Community (SPC) which applies geoscience and technology to realise new opportunities for improving the livelihoods of Pacific communities. The SPC Geoscience Division implements the European Union funded EDF 10 ACP–EU Building Safety and Resilience in the Pacific (BSRP) project that partners with the governments of 15 ACP States, as well as civil society organisations, utility providers, the private sector and the community to reduce vulnerability and social, economic and environmental costs of disasters in the Pacific.

### Keynote speaker for session on the Third UN World Conference on Disaster Risk Reduction

## Dr Hitoshi Baba

Senior Advisor  
Japan International Cooperation Agency (JICA)



Dr Hitoshi Baba has over 30 years of extensive experience in technical and administrative management of disaster and water resource areas in the Ministry of Land, Infrastructure and Transport (MLIT) of Japan, working in cooperation with developing countries to strengthen national capacity for disaster risk reduction, response and reconstruction. He is currently based in Tokyo joining many projects and technical assistances as a specialist of Flood control, Hydrological Modeling and Disaster Management.

# Agenda

<b>Day One</b>	<b>Monday 26 October</b>	
0800-0845	Registration	
0845-1000	Opening	
1000-1030	Group Photo	
<b>1030-1100</b>	<b>Morning tea</b>	
1100-1230	Outcomes of 3 <sup>rd</sup> World Conference and Sendai Framework for Disaster Risk Reduction 2015-2030	
<b>1230-1330</b>	<b>Lunch</b>	
1330-1400	Launch of the Global Assessment Report on Disaster Risk Reduction 2015 (GAR15)	<b>1230-1400</b> <a href="#">Banyan Room</a> <b>PacTVET Workshop</b> (lunch provided)
1400-1600	Global Goals and Targets for Disaster Risk Reduction and Sustainable Development	
<b>1600-1630</b>	<b>Afternoon tea</b>	
1630-1800	Reporting and Indicators	
1800-2000	Cocktail Function – Re-launch of the Making Cities Resilient Campaign	

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**Day Two****Tuesday 27 October**

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0800-0830

Registration

0830-1000

Understanding Disaster Risk in the Pacific

**1000-1030**

Morning tea

1030-1200

Regional, National and Local Disaster Risk Governance in the Pacific

**1200-1300**

Lunch

1300-1430

Investing in Resilience

**1430-1500**

Afternoon tea

1500-1630

Greater Resiliency from Incorporating Disaster Risk Reduction into and Strengthening Preparedness, Response and Recovery Phases

**1630-1645**

Short break

1645-1800

Closing and outcomes

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## Meeting overview

The regional *Pacific Platforms for Disaster Risk Management* have been held each year since 2009. Until the new architecture of the Pacific Resilient Partnership (PRP) meetings is decided, it is important to take advantage of the successful adoption of new strategies in the region and world conferences in 2015 and bring the Pacific community together to move forward and understand what these new strategies mean for the region and how partners can work together to implement them.

The meeting aims to discuss what these strategies mean for the Pacific, regionally, nationally and locally. By bringing stakeholders together for disaster risk reduction, the conference will identify the current status including good practices and gaps in the region.

To inform national and regional stakeholders of the new global strategy the *Sendai Framework for Disaster Risk Reduction*; identify actions for the implementation of the Framework in the region and synergies with other relevant strategies such as the SDGs to increase the region's resilience over the next decade.

### Proposed Outputs

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#### **Outcome Statement**

Key outcomes will be consolidated into an Outcome Statement of the meeting, which will be discussed and endorsed in plenary at the closing session of the meeting and will outline key steps forward. The outcome statement will potentially act as a guide and driving force to assist in planning for and implementation of the *Sendai Framework for DRR* in the Pacific region with key actions and next steps specifically drawing linkages to existing work and other strategies such as the SDGs in order to reduce burden on countries and ensure effective use of existing resources.

#### **Meeting Report**

A more detailed summary of proceedings and messages will be included in a Meeting Report, which will be distributed electronically to participants.

# Sessions

## Day 1

### Opening

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**Session Time:** 0845 – 1000 hrs

**Date:** Monday 26 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

This will be the joint opening for the week of events. UNOCHA, UNISDR and SPC are partnering to hold a week-long program of events in Suva, Fiji around disaster management and resilience in the Pacific. This is the first time the events have been streamlined into a single week.

Then opening session will welcome participants and introduce them to the meeting objectives. Presentations by key officials from UNOCHA, UNISDR and SPC will:

1. Recognise the new Sendai Framework for Disaster Risk Reduction and the Sustainable Development Goals endorsed by the UN General Assembly; and the forthcoming World Humanitarian Conference (WHC) and the recent World Humanitarian Summit (WHS) Pacific consultations in Auckland.
2. Acknowledge the important work being done in the Pacific region in Disaster Risk Management and its valuable lessons in a global context.
3. Reaffirm the importance of coherence between the various new strategies and stakeholders across all phases of the disaster risk management cycle to ensure a resilient region.
4. Set the scene for the week of meetings.

### Outcomes of the Third UN World Conference on Disaster Risk Reduction and the Sendai Framework for Disaster Risk Reduction

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**Session Time:** 1100 – 1230 hrs

**Date:** Monday 26 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

The Third UN World Conference on Disaster Risk Reduction (3WCDRR) took place in Sendai, Japan from 14-18 March, 2015 wherein the Sendai Framework for Disaster Risk Reduction 2015-2030 was endorsed by member states. The Pacific input to the conference was one of the largest delegations, with over 70 active participants from 13 Pacific Island Countries and Territories, which included 3 Pacific Heads of State, 1 Deputy Head of Government and 8 Ministers.

A series of presentations and moderated discussion will provide an opportunity to re-acknowledge outcomes of WCDRR; reaffirm Sendai Framework for DRR; and revisit Pacific input and participation to the conference.

**Note:** Side event hosted by the EU-PacTVET (limited attendance)

**Session Time:** 1230 – 1400 hrs (lunch provided)

**Date:** Monday 26 October

**Key Contact:** Ms Helene Jacot des Combes, USP

The Sendai Framework identified four specific priorities for action to reduce disaster risk and disaster impacts in the next 15 years. Each of these priorities would benefit for an improved professionalization of disaster risk management with the building of the capacity of disaster managers and other stakeholders. Supported by the European Union, the Pacific Technical and Vocational Education and Training on Sustainable Energy and Climate Change Adaptation (EU-PacTVET) project aims to enhance Pacific – African, Caribbean and Pacific's (P-ACP) regional and national capacity and technical expertise to respond to climate change adaptation (CCA), disaster risk management (DRM) and sustainable energy (SE). It is recognised that one of the key barriers to improving P-ACP countries' energy security status and resilience to the impacts of natural hazards and climate change is the lack of local and regional capacity and expertise which are the results of the absence of trained staff and well-resourced and equipped training institutions to deliver on the required training programmes. The Secretariat of the Pacific Community (SPC) and the University of the South Pacific (USP) are equal partners in the collaborative implementation of the EU-PacTVET project. Project stakeholders collaborated to plan and implement a Training Needs and Gap Analysis (TNGA) in all 15 P-ACP countries. The results of this TNGA highlighted the need for more sustainable trainings on DRM and project management, among other issues. Building on already existing programmes in the region, the objective of this project is to support existing training institutions in offering accredited and quality-controlled DRM TVET trainings at different levels in a sustainable way, to provide for DRM professionals with certificates recognizing their skills and competencies.

It is expected this session will provide knowledge and awareness of the EU-PacTVET project in the region and enable discussion around specific skills and competencies to be included in the training program. It is also hoped attendee may join the Industry Advisory Committee for competency units regarding DRM.

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### Goals and Targets for Disaster Risk Reduction and Sustainable Development

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**Session Time:** 1400 – 1530 hrs

**Date:** Monday 26 October

**Key Contact:** Mr Kevin Petrini, UNDP

The Sendai Framework has one goal: Prevent new and reduce existing disaster risk through the implementation of integrated and inclusive economic, structural, legal, social, health, cultural, educational, environmental, technological, political and institutional measures that prevent and reduce hazard exposure and vulnerability to disaster, increase preparedness for response and recovery, and thus strengthen resilience. In order to achieve this, 7 global targets have been set.

It is anticipated that partners will gain an understanding of the goals and targets agreed by the United Nations General Assembly under the Sendai Framework for DRR and the synergies to the Sustainable Development Goals. The discussion will also focus on the need for regional targets for the Sendai Framework for DRR.

## Reporting and Indicators

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**Session Time:** 1600 – 1800 hrs

**Date:** Monday 26 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

To monitor global progress of the Sendai Framework a set of global and national SFDRR indicators is being developed by an open-ended intergovernmental working group (OEIWG), for which technical support will be provided by the UN Office for Disaster Risk Reduction (UNISDR) and a group of experts. The Sendai Framework indicators will be agreed by December 2016 and will to the highest degree possible align with the monitoring and review mechanisms of the SDGs and other international frameworks such as the UNFCCC. Fiji has been selected as one of the 10 countries to conduct pilot studies, from which results will feed into the OEIWG. The pilot study is taking place from August to October 2015, and the outcomes will be shared at this session.

This session will present current review of the UNISDR terminology, OEIWG work and terminology. It will also discuss if the process Fiji used could be translated for other countries in the Pacific and recommend Sendai indicators for the Pacific Region.

## Cocktail function: Re-launch of the Making Cities Resilient Campaign

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**Session Time:** 1800 – 2000 hrs

**Date:** Monday 26 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

The Making Cities Resilient: 'My City is Getting Ready!' campaign, launched in May 2010, addresses issues of local governance and urban risk. With the support and recommendation of many partners and participants, and a Mayors' Statement made during the 2011 Global Platform for Disaster Risk Reduction, the Making Cities Resilient campaign will carry on beyond 2015. In the World Conference on Disaster Risk Reduction, it has also been announced that a new set of ISO standards will be developed for resilient cities.

The Making Cities Resilient: 'My City is Getting Ready!' campaign in its second phase 2012-2015 is shifting its focus to more implementation support, city-to-city learning and cooperation, local action planning and monitoring of progress in cities. In addition, the campaign will continue to advocate widespread commitment by local governments to build resilience to disasters and increased support by national governments to cities for the purpose of strengthening local capacities. Private sector partners will be targeted to support development of 'industry standards' and innovative urban risk reduction solutions.

It is anticipated this re-launch will provide greater awareness of the programme and encourage more cities within the region to join the campaign.

### Understanding Disaster Risk in the Pacific

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**Session Time:** 0830 – 1000 hrs

**Date:** Tuesday 27 October

**Key Contact:** Dr Helene Jacot des Combes

The Sendai Framework states that understanding disaster risk is the basis of efficient disaster risk management. Risk understanding should be comprehensive and include all its dimensions of vulnerability, capacity, exposure of persons and assets, hazard characteristics and the environment. As a result, risk assessment should be routinely conducted and updated at local, national and regional levels to guide risk reduction policies, investment strategy and project implementation. A comprehensive risk assessment framework or methodology is also needed to provide evidence-based support for decision-makers to prioritise actions. Unfortunately, although risk assessments are conducted in the region, it is not compulsory for designing or implementing a project and thus is not done on a regular basis while risk information could and should be feeding the development of DRR policies.

However, risk assessment is only one aspect of the improved understanding of risk. Increased exchange between scientists and exposed communities and policy-makers, and more generally increased collaboration between the different stakeholders, is also a key element to increase resilience. In this context combination of modern technical knowledge and traditional knowledge could efficiently support risk reduction strategies.

Participants will be able to use key elements for risk understanding which will be useful for the region at different levels, as well as potentially identifying platforms and networks where information can be shared at different levels in the region.

### Regional, National and Local Disaster Risk Governance in the Pacific

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**Session Time:** 1030 – 1200 hrs

**Date:** Tuesday 27 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

The Sendai Framework states that strengthening disaster risk governance is necessary and fosters collaboration and partnership across mechanisms and institutions for the implementation of instruments relevant to disaster risk reduction and sustainable development. The policy architecture of DRR in the region is currently undergoing changes with new global and regional strategies coming into place on both DRR and Climate Change and a range of National Action Plans for DRR and Joint National Action Plans for DRR and CC due for renewal. Coherency between these strategies should be ensured where possible to reduce burden of reporting on PICTs and to ensure policy complementarity.

This session will open up discussions on existing and potential Pacific Regional mechanisms such as NAPS and JNAPs for disaster risk governance to ensure implementation of the Sendai Framework. It will also identify the national focal points for the implementation of the Sendai Framework.

## Investing in Disaster Risk Reduction for resilience

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**Session Time:** 1300 – 1430 hrs

**Date:** Tuesday 27 October

**Key Contact:** Mr Shohei Matsuura, JICA/SPC

Public and private investment in disaster risk prevention and reduction through structural and non-structural measures are essential for sustainable development. However, there are still gaps in the region for adequate legislation and enforcement mechanisms, financial resources and technical capacity to effectively invest in resilience. On the other hand, there have been innovative undertakings, such as the Pacific Catastrophe Risk Assessment and Financing Initiative (PCRAFI) that is aimed to build financial resilience and risk sensitive planning of PICs. Discussions on public-private partnerships have been ongoing – awaiting next steps in taking actions. Such activities can further be explored to contribute to the sustainable usage of ecosystem services, strengthen social safety nets, protect businesses and enhance livelihoods of people to be prepared for future disasters. Specific discussions for this session will focus on topics including public-private partnerships, financial strengthening for disaster risk management and risk-sensitive investments. It is expected that needs and gaps are identified and tangible options for investing in DRR/DRM are proposed to strengthen investment for disaster resilience.

## Enhancing disaster preparedness for effective response and to “Build Back Better” in recovery, rehabilitation and reconstruction

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**Session Time:** 1500 – 1630 hrs

**Date:** Tuesday 27 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

Priority Action 4 of the Sendai Framework targets disaster preparedness for effective response and to “Build Back Better” in recovery, rehabilitation and reconstruction activities. Global experience indicates that disaster preparedness needs to be strengthened for more effective response and ensure capacities are in place for effective recovery. Disasters have also demonstrated that recovery activities such as rehabilitation and reconstruction need to be prepared ahead of the disaster, and is an opportunity to ‘Build Back Better’ through integrating disaster risk reduction measures.

The main objectives of this session will be to:

1. Introduce and discuss existing practices, lessons and needs for strengthening disaster preparedness and integration of DRR into all phases of disaster management in the region.
2. Identify practical recommendations for achieving Priority 4 of SFDRR.

This session will aim to have a list of tangible recommendations for strengthening preparedness and integration of DRR in the region, in coherence with other global and regional processes and ensuring contribution to the implementation of the Sendai Framework priorities.

## Closing

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**Session Time:** 1630 – 1800 hrs

**Date:** Tuesday 27 October

**Key Contact:** UNISDR Sub-Regional Office for the Pacific

This session is the closing of the UNISDR event on 26 and 27 October. The main objective of the opening will be to agree on the wording and announce the outcome statement for the meeting, which will identify the current status and next steps forward.

# Annex

## Logistical Notes

Participants are responsible for arranging their own travel, visa, accommodation, and any other logistical details regarding the Pacific Regional Disaster Resilience Meeting. Please refer to the Fiji Department of Immigration for further details regarding visas. → <http://www.immigration.gov.fj/>

Viti Levu Island, Fiji, has 2 international airports: Nadi in the West and Nausori in the East. From Nadi Airport to Suva, it is approximately 3 hours by car. From Nadi to Nausori, it is 30 minutes by plane. From Nausori to Suva, it is approximately 30 minutes by car depending on traffic conditions.

The venue of the meeting is Holiday Inn Suva. (Victoria Parade, Suva, Fiji. Phone:+679 330 1600) Most places can be walked to around Suva. All licensed taxied are metered and must start the meter once you have begun your journey.



## Places to Eat

Restaurant	Address (travel time from Holiday Inn)
<b>Governors Gourmet Coffee House &amp; Restaurant</b>	46-50 Knolly Street, Suva (5 minute drive)
<b>The Galley</b>	Royal Suva Yacht Club – Forster Road, Walu Bay (6 minute drive)
<b>Mayha Dahba</b>	Victoria Parade, Suva (3 minute walk)
<b>Ashiyana</b>	Victoria Parade, Suva (4 minute walk)
<b>Daikoku Suva</b>	Victoria Parade, Suva (2 minute walk)
<b>Tiko’s Floating Restaurant</b>	Stinson Parade Road, Suva – Opposite Ratu Sukuna Park (7 minute walk)
<b>Contain Yourself Café</b>	Victoria Parade, Suva (3 minute walk)
<b>Bad Dog Café</b>	Victoria Parade, Suva (4 minute walk)
<b>Prince Albert Restaurant</b>	Victoria Parade, Suva - Grand Pacific Hotel(2 minute walk)

Sendai Framework  
for Disaster Risk Reduction  
2015-2030

## I. Preamble

1. The Sendai Framework for Disaster Risk Reduction 2015–2030 was adopted at the Third United Nations World Conference on Disaster Risk Reduction, held from 14 to 18 March 2015 in Sendai, Miyagi, Japan, which represented a unique opportunity for countries:

- (a) To adopt a concise, focused, forward-looking and action-oriented post 2015 framework for disaster risk reduction;
- (b) To complete the assessment and review of the implementation of the Hyogo Framework for Action 2005–2015: Building the Resilience of Nations and Communities to Disasters;<sup>1</sup>
- (c) To consider the experience gained through the regional and national strategies/ institutions and plans for disaster risk reduction and their recommendations, as well as relevant regional agreements for the implementation of the Hyogo Framework for Action;
- (d) To identify modalities of cooperation based on commitments to implement a post 2015 framework for disaster risk reduction;
- (e) To determine modalities for the periodic review of the implementation of a post 2015 framework for disaster risk reduction.

2. During the World Conference, States also reiterated their commitment to address disaster risk reduction and the building of resilience<sup>2</sup> to disasters with a renewed sense of urgency within the context of sustainable development and poverty eradication, and to integrate, as appropriate, both disaster risk reduction and the building of resilience into policies, plans, programmes and budgets at all levels and to consider both within relevant frameworks.

### Hyogo Framework for Action: lessons learned, gaps identified and future challenges

3. Since the adoption of the Hyogo Framework for Action in 2005, as documented in national and regional progress reports on its implementation as well as in other global reports, progress has been achieved in reducing disaster risk at local, national, regional and global levels by countries and other relevant stakeholders, leading to a decrease in mortality in the case of some hazards.<sup>3</sup> Reducing disaster risk is a cost-effective investment in preventing future losses. Effective disaster risk management contributes to sustainable development. Countries have enhanced their capacities in disaster risk management. International mechanisms for strategic advice, coordination and partnership development for disaster risk reduction, such as the Global Platform for Disaster Risk Reduction and the regional platforms for disaster risk reduction, as well as other relevant international and regional forums for cooperation, have been instrumental in the development of policies and strategies and the advancement of knowledge and mutual learning. Overall, the Hyogo Framework for Action has been an important instrument for raising public and institutional awareness, generating political commitment and focusing and catalysing actions by a wide range of stakeholders at all levels.

4. Over the same 10 year time frame, however, disasters have continued to exact a heavy toll and, as a result, the well-being and safety of persons, communities and countries as a whole have been affected. Over 700 thousand people have lost their lives, over 1.4 million have been injured and approximately 23 million have been made homeless as a result of disasters. Overall, more than 1.5 billion people have been affected by disasters in various ways, with women, children and people in vulnerable situations disproportionately affected. The total economic loss was more than \$1.3 trillion. In addition, between 2008 and 2012, 144 million people were displaced by disasters. Disasters, many of which are exacerbated by climate change and which are increasing in frequency and intensity, significantly impede progress towards sustainable development. Evidence indicates that exposure of persons and assets in all countries has increased faster than vulnerability<sup>4</sup> has decreased, thus generating new risks and a steady rise in disaster-related losses, with a significant economic, social, health, cultural and environmental impact in the short, medium and long term, especially at the local and community levels. Recurring small-scale disasters and slow-onset disasters particularly affect communities, households and small and medium-sized enterprises, constituting a high percentage of all losses. All countries – especially developing countries, where the mortality and economic losses from disasters are disproportionately higher – are faced with increasing levels of possible hidden costs and challenges in order to meet financial and other obligations.

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<sup>1</sup> A/CONF.206/6 and Corr.1, chap. I, resolution 2.

<sup>2</sup> Resilience is defined as: “The ability of a system, community or society exposed to hazards to resist, absorb, accommodate to and recover from the effects of a hazard in a timely and efficient manner, including through the preservation and restoration of its essential basic structures and functions”, United Nations Office for Disaster Risk Reduction (UNISDR), “2009 UNISDR Terminology on Disaster Risk Reduction”, Geneva, May 2009 (<http://www.unisdr.org/we/inform/terminology>).

<sup>3</sup> Hazard is defined in the Hyogo Framework for Action as: “A potentially damaging physical event, phenomenon or human activity that may cause the loss of life or injury, property damage, social and economic disruption or environmental degradation. Hazards can include latent conditions that may represent future threats and can have different origins: natural (geological, hydrometeorological and biological) or induced by human processes (environmental degradation and technological hazards).

<sup>4</sup> Vulnerability is defined in the Hyogo Framework for Action as: “The conditions determined by physical, social, economic and environmental factors or processes, which increase the susceptibility of a community to the impact of hazards”.

- 5.** It is urgent and critical to anticipate, plan for and reduce disaster risk in order to more effectively protect persons, communities and countries, their livelihoods, health, cultural heritage, socioeconomic assets and ecosystems, and thus strengthen their resilience.
- 6.** Enhanced work to reduce exposure and vulnerability, thus preventing the creation of new disaster risks, and accountability for disaster risk creation are needed at all levels. More dedicated action needs to be focused on tackling underlying disaster risk drivers, such as the consequences of poverty and inequality, climate change and variability, unplanned and rapid urbanization, poor land management and compounding factors such as demographic change, weak institutional arrangements, non-risk-informed policies, lack of regulation and incentives for private disaster risk reduction investment, complex supply chains, limited availability of technology, unsustainable uses of natural resources, declining ecosystems, pandemics and epidemics. Moreover, it is necessary to continue strengthening good governance in disaster risk reduction strategies at the national, regional and global levels and improving preparedness and national coordination for disaster response, rehabilitation and reconstruction, and to use post-disaster recovery and reconstruction to “Build Back Better”, supported by strengthened modalities of international cooperation.
- 7.** There has to be a broader and a more people-centered preventive approach to disaster risk. Disaster risk reduction practices need to be multi-hazard and multisectoral, inclusive and accessible in order to be efficient and effective. While recognizing their leading, regulatory and coordination role, Governments should engage with relevant stakeholders, including women, children and youth, persons with disabilities, poor people, migrants, indigenous peoples, volunteers, the community of practitioners and older persons in the design and implementation of policies, plans and standards. There is a need for the public and private sectors and civil society organizations, as well as academia and scientific and research institutions, to work more closely together and to create opportunities for collaboration, and for businesses to integrate disaster risk into their management practices.
- 8.** International, regional, sub regional and transboundary cooperation remains pivotal in supporting the efforts of States, their national and local authorities, as well as communities and businesses, to reduce disaster risk. Existing mechanisms may require strengthening in order to provide effective support and achieve better implementation. Developing countries, in particular the least developed countries, small island developing States, landlocked developing countries and African countries, as well as middle-income countries facing specific challenges, need special attention and support to augment domestic resources and capabilities through bilateral and multilateral channels in order to ensure adequate, sustainable, and timely means of implementation in capacity-building, financial and technical assistance and technology transfer, in accordance with international commitments.
- 9.** Overall, the Hyogo Framework for Action has provided critical guidance in efforts to reduce disaster risk and has contributed to the progress towards the achievement of the Millennium Development Goals. Its implementation has, however, highlighted a number of gaps in addressing the underlying disaster risk factors, in the formulation of goals and priorities for action<sup>5</sup>, in the need to foster disaster resilience at all levels and in ensuring adequate means of implementation. The gaps indicate a need to develop an action-oriented framework that Governments and relevant stakeholders can implement in a supportive and complementary manner, and which helps to identify disaster risks to be managed and guides investment to improve resilience.
- 10.** Ten years after the adoption of the Hyogo Framework for Action, disasters continue to undermine efforts to achieve sustainable development.
- 11.** The intergovernmental negotiations on the post 2015 development agenda, financing for development, climate change and disaster risk reduction provide the international community with a unique opportunity to enhance coherence across policies, institutions, goals, indicators and measurement systems for implementation, while respecting the respective mandates. Ensuring credible links, as appropriate, between these processes will contribute to building resilience and achieving the global goal of eradicating poverty.
- 12.** It is recalled that the outcome document of the United Nations Conference on Sustainable Development, held in 2012, entitled “The future we want”<sup>6</sup>, called for disaster risk reduction and the building of resilience to disasters to be addressed with a renewed sense of urgency in the context of sustainable development and poverty eradication and, as appropriate, to be integrated at all levels. The Conference also reaffirmed all the principles of the Rio Declaration on Environment and Development.<sup>7</sup>
- 13.** Addressing climate change as one of the drivers of disaster risk, while respecting the mandate of the United Nations Framework Convention on Climate Change<sup>8</sup>, represents an opportunity to reduce disaster risk in a meaningful and coherent manner throughout the interrelated intergovernmental processes.

<sup>5</sup> The Hyogo Framework priorities for action 2005-2015 are: (1) ensure that disaster risk reduction is a national and a local priority with a strong institutional basis for implementation; (2) identify, assess and monitor disaster risks and enhance early warning; (3) use knowledge, innovation and education to build a culture of safety and resilience at all levels; (4) reduce the underlying risk factors; and (5) strengthen disaster preparedness for effective response at all levels

<sup>6</sup> A/RES/66/288, annex.

<sup>7</sup> Report of the United Nations Conference on Environment and Development, Rio de Janeiro, 3-14 June 1992, vol. I, Resolutions Adopted by the Conference (United Nations publication, Sales No. E.93.I.8 and corrigendum), resolution 1, annex I.

<sup>8</sup> The climate change issues mentioned in this Framework remain within the mandate of the United Nations Framework Convention on Climate Change under the competences of the Parties to the Convention.

**14.** Against this background, and in order to reduce disaster risk, there is a need to address existing challenges and prepare for future ones by focusing on monitoring, assessing and understanding disaster risk and sharing such information and on how it is created; strengthening disaster risk governance and coordination across relevant institutions and sectors and the full and meaningful participation of relevant stakeholders at appropriate levels; investing in the economic, social, health, cultural and educational resilience of persons, communities and countries and the environment, as well as through technology and research; and enhancing multi-hazard early warning systems, preparedness, response, recovery, rehabilitation and reconstruction. To complement national action and capacity, there is a need to enhance international cooperation between developed and developing countries and between States and international organisations.

**15.** The present Framework will apply to the risk of small-scale and large-scale, frequent and infrequent, sudden and slow-onset disasters caused by natural or man-made hazards, as well as related environmental, technological and biological hazards and risks. It aims to guide the multi-hazard management of disaster risk in development at all levels as well as within and across all sectors.

## **II. Expected outcome and goal**

**16.** While some progress in building resilience and reducing losses and damages has been achieved, a substantial reduction of disaster risk requires perseverance and persistence, with a more explicit focus on people and their health and livelihoods, and regular follow-up. Building on the Hyogo Framework for Action, the present Framework aims to achieve the following outcome over the next 15 years:

The substantial reduction of disaster risk and losses in lives, livelihoods and health and in the economic, physical, social, cultural and environmental assets of persons, businesses, communities and countries.

The realization of this outcome requires the strong commitment and involvement of political leadership in every country at all levels in the implementation and follow-up of the present Framework and in the creation of the necessary conducive and enabling environment.

**17.** To attain the expected outcome, the following goal must be pursued:

Prevent new and reduce existing disaster risk through the implementation of integrated and inclusive economic, structural, legal, social, health, cultural, educational, environmental, technological, political and institutional measures that prevent and reduce hazard exposure and vulnerability to disaster, increase preparedness for response and recovery, and thus strengthen resilience.

The pursuance of this goal requires the enhancement of the implementation capacity and capability of developing countries, in particular the least developed countries, small island developing States, landlocked developing countries and African countries, as well as middle-income countries facing specific challenges, including the mobilization of support through international cooperation for the provision of means of implementation in accordance with their national priorities.

**18.** To support the assessment of global progress in achieving the outcome and goal of the present Framework, seven global targets have been agreed. These targets will be measured at the global level and will be complemented by work to develop appropriate indicators. National targets and indicators will contribute to the achievement of the outcome and goal of the present Framework. The seven global targets are:

- (a) Substantially reduce global disaster mortality by 2030, aiming to lower the average per 100,000 global mortality rate in the decade 2020–2030 compared to the period 2005–2015;
- (b) Substantially reduce the number of affected people globally by 2030, aiming to lower the average global figure per 100,000 in the decade 2020–2030 compared to the period 2005–2015;<sup>9</sup>
- (c) Reduce direct disaster economic loss in relation to global gross domestic product (GDP) by 2030;
- (d) Substantially reduce disaster damage to critical infrastructure and disruption of basic services, among them health and educational facilities, including through developing their resilience by 2030;
- (e) Substantially increase the number of countries with national and local disaster risk reduction strategies by 2020;
- (f) Substantially enhance international cooperation to developing countries through adequate and sustainable support to complement their national actions for implementation of the present Framework by 2030;
- (g) Substantially increase the availability of and access to multi-hazard early warning systems and disaster risk information and assessments to people by 2030.

<sup>9</sup> Categories of affected people will be elaborated in the process for post-Sendai work decided by the Conference.

### III. Guiding principles

19. Drawing from the principles contained in the Yokohama Strategy for a Safer World: Guidelines for Natural Disaster Prevention, Preparedness and Mitigation and its Plan of Action<sup>10</sup> and the Hyogo Framework for Action, the implementation of the present Framework will be guided by the following principles, while taking into account national circumstances, and consistent with domestic laws as well as international obligations and commitments:

- (a) Each State has the primary responsibility to prevent and reduce disaster risk, including through international, regional, sub regional, transboundary and bilateral cooperation. The reduction of disaster risk is a common concern for all States and the extent to which developing countries are able to effectively enhance and implement national disaster risk reduction policies and measures in the context of their respective circumstances and capabilities can be further enhanced through the provision of sustainable international cooperation;
- (b) Disaster risk reduction requires that responsibilities be shared by central Governments and relevant national authorities, sectors and stakeholders, as appropriate to their national circumstances and systems of governance;
- (c) Managing the risk of disasters is aimed at protecting persons and their property, health, livelihoods and productive assets, as well as cultural and environmental assets, while promoting and protecting all human rights, including the right to development;
- (d) Disaster risk reduction requires an all-of-society engagement and partnership. It also requires empowerment and inclusive, accessible and non discriminatory participation, paying special attention to people disproportionately affected by disasters, especially the poorest. A gender, age, disability and cultural perspective should be integrated in all policies and practices, and women and youth leadership should be promoted. In this context, special attention should be paid to the improvement of organized voluntary work of citizens;
- (e) Disaster risk reduction and management depends on coordination mechanisms within and across sectors and with relevant stakeholders at all levels, and it requires the full engagement of all State institutions of an executive and legislative nature at national and local levels and a clear articulation of responsibilities across public and private stakeholders, including business and academia, to ensure mutual outreach, partnership, complementarity in roles and accountability and follow-up;
- (f) While the enabling, guiding and coordinating role of national and federal State Governments remain essential, it is necessary to empower local authorities and local communities to reduce disaster risk, including through resources, incentives and decision-making responsibilities, as appropriate;
- (g) Disaster risk reduction requires a multi-hazard approach and inclusive risk-informed decision-making based on the open exchange and dissemination of disaggregated data, including by sex, age and disability, as well as on easily accessible, up-to-date, comprehensible, science-based, non-sensitive risk information, complemented by traditional knowledge;
- (h) The development, strengthening and implementation of relevant policies, plans, practices and mechanisms need to aim at coherence, as appropriate, across sustainable development and growth, food security, health and safety, climate change and variability, environmental management and disaster risk reduction agendas. Disaster risk reduction is essential to achieve sustainable development;
- (i) While the drivers of disaster risk may be local, national, regional or global in scope, disaster risks have local and specific characteristics that must be understood for the determination of measures to reduce disaster risk;
- (j) Addressing underlying disaster risk factors through disaster risk-informed public and private investments is more cost-effective than primary reliance on post-disaster response and recovery, and contributes to sustainable development
- (k) In the post-disaster recovery, rehabilitation and reconstruction phase, it is critical to prevent the creation of and to reduce disaster risk by “Building Back Better” and increasing public education and awareness of disaster risk;
- (l) An effective and meaningful global partnership and the further strengthening of international cooperation, including the fulfilment of respective commitments of official development assistance by developed countries, are essential for effective disaster risk management;
- (m) Developing countries, in particular the least developed countries, small island developing States, landlocked developing countries and African countries, as well as middle-income and other countries facing specific disaster risk challenges, need adequate, sustainable and timely provision of support, including through finance, technology transfer and capacity- building from developed countries and partners tailored to their needs and priorities, as identified by them.

<sup>10</sup> A/CONF.172/9, chap. I, resolution 1, annex

## IV. Priorities for action

20. Taking into account the experience gained through the implementation of the Hyogo Framework for Action, and in pursuance of the expected outcome and goal, there is a need for focused action within and across sectors by States at local, national, regional and global levels in the following four priority areas:

**Priority 1:** Understanding disaster risk.

**Priority 2:** Strengthening disaster risk governance to manage disaster risk.

**Priority 3:** Investing in disaster risk reduction for resilience.

**Priority 4:** Enhancing disaster preparedness for effective response and to “Build Back Better” in recovery, rehabilitation and reconstruction.

21. In their approach to disaster risk reduction, States, regional and international organizations and other relevant stakeholders should take into consideration the key activities listed under each of these four priorities and should implement them, as appropriate, taking into consideration respective capacities and capabilities, in line with national laws and regulations.

22. In the context of increasing global interdependence, concerted international cooperation, an enabling international environment and means of implementation are needed to stimulate and contribute to developing the knowledge, capacities and motivation for disaster risk reduction at all levels, in particular for developing countries.

### Priority 1: Understanding disaster risk

23. Policies and practices for disaster risk management should be based on an understanding of disaster risk in all its dimensions of vulnerability, capacity, exposure of persons and assets, hazard characteristics and the environment. Such knowledge can be leveraged for the purpose of pre-disaster risk assessment, for prevention and mitigation and for the development and implementation of appropriate preparedness and effective response to disasters.

#### National and local levels

24. To achieve this, it is important:

- (a) To promote the collection, analysis, management and use of relevant data and practical information and ensure its dissemination, taking into account the needs of different categories of users, as appropriate;
- (b) To encourage the use of and strengthening of baselines and periodically assess disaster risks, vulnerability, capacity, exposure, hazard characteristics and their possible sequential effects at the relevant social and spatial scale on ecosystems, in line with national circumstances;
- (c) To develop, periodically update and disseminate, as appropriate, location-based disaster risk information, including risk maps, to decision makers, the general public and communities at risk of exposure to disaster in an appropriate format by using, as applicable, geospatial information technology;
- (d) To systematically evaluate, record, share and publicly account for disaster losses and understand the economic, social, health, education, environmental and cultural heritage impacts, as appropriate, in the context of event-specific hazard-exposure and vulnerability information;
- (e) To make non-sensitive hazard-exposure, vulnerability, risk, disaster and loss-disaggregated information freely available and accessible, as appropriate;
- (f) To promote real time access to reliable data, make use of space and in situ information, including geographic information systems (GIS), and use information and communications technology innovations to enhance measurement tools and the collection, analysis and dissemination of data;
- (g) To build the knowledge of government officials at all levels, civil society, communities and volunteers, as well as the private sector, through sharing experiences, lessons learned, good practices and training and education on disaster risk reduction, including the use of existing training and education mechanisms and peer learning;
- (h) To promote and improve dialogue and cooperation among scientific and technological communities, other relevant stakeholders and policymakers in order to facilitate a science- policy interface for effective decision-making in disaster risk management;

- (i) To ensure the use of traditional, indigenous and local knowledge and practices, as appropriate, to complement scientific knowledge in disaster risk assessment and the development and implementation of policies, strategies, plans and programmes of specific sectors, with a cross-sectoral approach, which should be tailored to localities and to the context;
- (j) To strengthen technical and scientific capacity to capitalize on and consolidate existing knowledge and to develop and apply methodologies and models to assess disaster risks, vulnerabilities and exposure to all hazards;
- (k) To promote investments in innovation and technology development in long-term, multi-hazard and solution-driven research in disaster risk management to address gaps, obstacles, interdependencies and social, economic, educational and environmental challenges and disaster risks;
- (l) To promote the incorporation of disaster risk knowledge, including disaster prevention, mitigation, preparedness, response, recovery and rehabilitation, in formal and non-formal education, as well as in civic education at all levels, as well as in professional education and training;
- (m) To promote national strategies to strengthen public education and awareness in disaster risk reduction, including disaster risk information and knowledge, through campaigns, social media and community mobilization, taking into account specific audiences and their needs;
- (n) To apply risk information in all its dimensions of vulnerability, capacity and exposure of persons, communities, countries and assets, as well as hazard characteristics, to develop and implement disaster risk reduction policies;
- (o) To enhance collaboration among people at the local level to disseminate disaster risk information through the involvement of community-based organizations and non-governmental organizations.

### **Global and regional levels**

25. To achieve this, it is important:

- (a) To enhance the development and dissemination of science-based methodologies and tools to record and share disaster losses and relevant disaggregated data and statistics, as well as to strengthen disaster risk modelling, assessment, mapping, monitoring and multi-hazard early warning systems;
- (b) To promote the conduct of comprehensive surveys on multi-hazard disaster risks and the development of regional disaster risk assessments and maps, including climate change scenarios;
- (c) To promote and enhance, through international cooperation, including technology transfer, access to and the sharing and use of non-sensitive data and information, as appropriate, communications and geospatial and space-based technologies and related services; maintain and strengthen in situ and remotely-sensed earth and climate observations; and strengthen the utilization of media, including social media, traditional media, big data and mobile phone networks, to support national measures for successful disaster risk communication, as appropriate and in accordance with national laws;
- (d) To promote common efforts in partnership with the scientific and technological community, academia and the private sector to establish, disseminate and share good practices internationally;
- (e) To support the development of local, national, regional and global user-friendly systems and services for the exchange of information on good practices, cost-effective and easy-to-use disaster risk reduction technologies and lessons learned on policies, plans and measures for disaster risk reduction;
- (f) To develop effective global and regional campaigns as instruments for public awareness and education, building on the existing ones (for example, the “One million safe schools and hospitals” initiative; the “Making Cities Resilient: My city is getting ready” campaign; the United Nations Sasakawa Award for Disaster Risk Reduction; and the annual United Nations International Day for Disaster Reduction), to promote a culture of disaster prevention, resilience and responsible citizenship, generate understanding of disaster risk, support mutual learning and share experiences; and encourage public and private stakeholders to actively engage in such initiatives and to develop new ones at the local, national, regional and global levels;
- (g) To enhance the scientific and technical work on disaster risk reduction and its mobilization through the coordination of existing networks and scientific research institutions at all levels and in all regions, with the support of the United Nations Office for Disaster Risk Reduction Scientific and Technical Advisory Group, in order to strengthen the evidence-base in support of the implementation of the present Framework; promote scientific research on disaster risk patterns, causes and effects; disseminate risk information with the best use of geospatial information technology; provide guidance on methodologies and standards for risk assessments, disaster risk modelling and the use of data; identify research and technology gaps and set recommendations for research priority areas in disaster risk reduction; promote and support the availability and application of science and technology to decision-making; contribute to the update of the publication entitled “2009 UNISDR Terminology on Disaster Risk Reduction”; use post-disaster reviews as opportunities to enhance learning and public policy; and disseminate studies;
- (h) To encourage the availability of copyrighted and patented materials, including through negotiated

concessions, as appropriate;

- (i) To enhance access to and support for innovation and technology, as well as in long-term, multi-hazard and solution-driven research and development in the field of disaster risk management.

## **Priority 2: Strengthening disaster risk governance to manage disaster risk**

26. Disaster risk governance at the national, regional and global levels is of great importance for an effective and efficient management of disaster risk. Clear vision, plans, competence, guidance and coordination within and across sectors, as well as participation of relevant stakeholders, are needed. Strengthening disaster risk governance for prevention, mitigation, preparedness, response, recovery and rehabilitation is therefore necessary and fosters collaboration and partnership across mechanisms and institutions for the implementation of instruments relevant to disaster risk reduction and sustainable development.

### **National and local levels**

27. To achieve this, it is important:

- (a) To mainstream and integrate disaster risk reduction within and across all sectors and review and promote the coherence and further development, as appropriate, of national and local frameworks of laws, regulations and public policies, which, by defining roles and responsibilities, guide the public and private sectors in: (i) addressing disaster risk in publically owned, managed or regulated services and infrastructures; (ii) promoting and providing incentives, as relevant, for actions by persons, households, communities and businesses;  
  
(iii) enhancing relevant mechanisms and initiatives for disaster risk transparency, which may include financial incentives, public awareness-raising and training initiatives, reporting requirements and legal and administrative measures; and (iv) putting in place coordination and organizational structures;
- (b) To adopt and implement national and local disaster risk reduction strategies and plans, across different timescales, with targets, indicators and time frames, aimed at preventing the creation of risk, the reduction of existing risk and the strengthening of economic, social, health and environmental resilience;
- (c) To carry out an assessment of the technical, financial and administrative disaster risk management capacity to deal with the identified risks at the local and national levels;
- (d) To encourage the establishment of necessary mechanisms and incentives to ensure high levels of compliance with the existing safety-enhancing provisions of sectoral laws and regulations, including those addressing land use and urban planning, building codes, environmental and resource management and health and safety standards, and update them, where needed, to ensure an adequate focus on disaster risk management;
- (e) To develop and strengthen, as appropriate, mechanisms to follow up, periodically assess and publicly report on progress on national and local plans; and promote public scrutiny and encourage institutional debates, including by parliamentarians and other relevant officials, on progress reports of local and national plans for disaster risk reduction;
- (f) To assign, as appropriate, clear roles and tasks to community representatives within disaster risk management institutions and processes and decision-making through relevant legal frameworks, and undertake comprehensive public and community consultations during the development of such laws and regulations to support their implementation;
- (g) To establish and strengthen government coordination forums composed of relevant stakeholders at the national and local levels, such as national and local platforms for disaster risk reduction, and a designated national focal point for implementing the Sendai Framework for Disaster Risk Reduction 2015–2030. It is necessary for such mechanisms to have a strong foundation in national institutional frameworks with clearly assigned responsibilities and authority to, inter alia, identify sectoral and multisectoral disaster risk, build awareness and knowledge of disaster risk through sharing and dissemination of non-sensitive disaster risk information and data, contribute to and coordinate reports on local and national disaster risk, coordinate public awareness campaigns on disaster risk, facilitate and support local multisectoral cooperation (e.g. among local governments) and contribute to the determination of and reporting on national and local disaster risk management plans and all policies relevant for disaster risk management. These responsibilities should be established through laws, regulations, standards and procedures;
- (h) To empower local authorities, as appropriate, through regulatory and financial means to work and coordinate with civil society, communities and indigenous peoples and migrants in disaster risk management at the local level;
- (i) To encourage parliamentarians to support the implementation of disaster risk reduction by developing new or amending relevant legislation and setting budget allocations;
- (j) To promote the development of quality standards, such as certifications and awards for disaster risk management, with the participation of the private sector, civil society, professional associations, scientific organizations and the United Nations;

- (k) To formulate public policies, where applicable, aimed at addressing the issues of prevention or relocation, where possible, of human settlements in disaster risk-prone zones, subject to national law and legal systems.

### **Global and regional levels**

**28.** To achieve this, it is important:

- (a) To guide action at the regional level through agreed regional and sub regional strategies and mechanisms for cooperation for disaster risk reduction, as appropriate, in the light of the present Framework, in order to foster more efficient planning, create common information systems and exchange good practices and programmes for cooperation and capacity development, in particular to address common and transboundary disaster risks;
- (b) To foster collaboration across global and regional mechanisms and institutions for the implementation and coherence of instruments and tools relevant to disaster risk reduction, such as for climate change, biodiversity, sustainable development, poverty eradication, environment, agriculture, health, food and nutrition and others, as appropriate;
- (c) To actively engage in the Global Platform for Disaster Risk Reduction, the regional and sub regional platforms for disaster risk reduction and the thematic platforms in order to forge partnerships, periodically assess progress on implementation and share practice and knowledge on disaster risk-informed policies, programmes and investments, including on development and climate issues, as appropriate, as well as to promote the integration of disaster risk management in other relevant sectors. Regional intergovernmental organizations should play an important role in the regional platforms for disaster risk reduction;
- (d) To promote transboundary cooperation to enable policy and planning for the implementation of ecosystem-based approaches with regard to shared resources, such as within river basins and along coastlines, to build resilience and reduce disaster risk, including epidemic and displacement risk;
- (e) To promote mutual learning and exchange of good practices and information through, inter alia, voluntary and self-initiated peer reviews among interested States;
- (f) To promote the strengthening of, as appropriate, international voluntary mechanisms for monitoring and assessment of disaster risks, including relevant data and information, benefiting from the experience of the Hyogo Framework for Action Monitor. Such mechanisms may promote the exchange of non-sensitive information on disaster risks to the relevant national Government bodies and stakeholders in the interest of sustainable social and economic development.

### **Priority 3: Investing in disaster risk reduction for resilience**

**29.** Public and private investment in disaster risk prevention and reduction through structural and non-structural measures are essential to enhance the economic, social, health and cultural resilience of persons, communities, countries and their assets, as well as the environment. These can be drivers of innovation, growth and job creation. Such measures are cost-effective and instrumental to save lives, prevent and reduce losses and ensure effective recovery and rehabilitation.

### **National and local levels**

**30.** To achieve this, it is important:

- (a) To allocate the necessary resources, including finance and logistics, as appropriate, at all levels of administration for the development and the implementation of disaster risk reduction strategies, policies, plans, laws and regulations in all relevant sectors;
- (b) To promote mechanisms for disaster risk transfer and insurance, risk-sharing and retention and financial protection, as appropriate, for both public and private investment in order to reduce the financial impact of disasters on Governments and societies, in urban and rural areas;
- (c) To strengthen, as appropriate, disaster-resilient public and private investments, particularly through structural, non-structural and functional disaster risk prevention and reduction measures in critical facilities, in particular schools and hospitals and physical infrastructures; building better from the start to withstand hazards through proper design and construction, including the use of the principles of universal design and the standardization of building materials; retrofitting and rebuilding; nurturing a culture of maintenance; and taking into account economic, social, structural, technological and environmental impact assessments;
- (d) To protect or support the protection of cultural and collecting institutions and other sites of historical, cultural heritage and religious interest;
- (e) To promote the disaster risk resilience of workplaces through structural and non-structural measures;
- (f) To promote the mainstreaming of disaster risk assessments into land-use policy development and implementation, including urban planning, land degradation assessments and informal and non-permanent

housing, and the use of guidelines and follow-up tools informed by anticipated demographic and environmental changes;

- (g) To promote the mainstreaming of disaster risk assessment, mapping and management into rural development planning and management of, inter alia, mountains, rivers, coastal flood plain areas, drylands, wetlands and all other areas prone to droughts and flooding, including through the identification of areas that are safe for human settlement, and at the same time preserving ecosystem functions that help to reduce risks;
- (h) To encourage the revision of existing or the development of new building codes and standards and rehabilitation and reconstruction practices at the national or local levels, as appropriate, with the aim of making them more applicable within the local context, particularly in informal and marginal human settlements, and reinforce the capacity to implement, survey and enforce such codes through an appropriate approach, with a view to fostering disaster-resistant structures;
- (i) To enhance the resilience of national health systems, including by integrating disaster risk management into primary, secondary and tertiary health care, especially at the local level; developing the capacity of health workers in understanding disaster risk and applying and implementing disaster risk reduction approaches in health work; promoting and enhancing the training capacities in the field of disaster medicine; and supporting and training community health groups in disaster risk reduction approaches in health programmes, in collaboration with other sectors, as well as in the implementation of the International Health Regulations (2005) of the World Health Organization;
- (j) To strengthen the design and implementation of inclusive policies and social safety-net mechanisms, including through community involvement, integrated with livelihood enhancement programmes, and access to basic health-care services, including maternal, newborn and child health, sexual and reproductive health, food security and nutrition, housing and education, towards the eradication of poverty, to find durable solutions in the post-disaster phase and to empower and assist people disproportionately affected by disasters;
- (k) People with life-threatening and chronic disease, due to their particular needs, should be included in the design of policies and plans to manage their risks before, during and after disasters, including having access to life-saving services;
- (l) To encourage the adoption of policies and programmes addressing disaster-induced human mobility to strengthen the resilience of affected people and that of host communities, in accordance with national laws and circumstances;
- (m) To promote, as appropriate, the integration of disaster risk reduction considerations and measures in financial and fiscal instruments;
- (n) To strengthen the sustainable use and management of ecosystems and implement integrated environmental and natural resource management approaches that incorporate disaster risk reduction;
- (o) To increase business resilience and protection of livelihoods and productive assets throughout the supply chains, ensure continuity of services and integrate disaster risk management into business models and practices;
- (p) To strengthen the protection of livelihoods and productive assets, including livestock, working animals, tools and seeds;
- (q) To promote and integrate disaster risk management approaches throughout the tourism industry, given the often heavy reliance on tourism as a key economic driver.

### **Global and regional levels**

**31.** To achieve this, it is important:

- (a) To promote coherence across systems, sectors and organizations related to sustainable development and to disaster risk reduction in their policies, plans, programmes and processes;
- (b) To promote the development and strengthening of disaster risk transfer and sharing mechanisms and instruments in close cooperation with partners in the international community, business, international financial institutions and other relevant stakeholders;
- (c) To promote cooperation between academic, scientific and research entities and networks and the private sector to develop new products and services to help to reduce disaster risk, in particular those that would assist developing countries and their specific challenges;
- (d) To encourage the coordination between global and regional financial institutions with a view to assessing and anticipating the potential economic and social impacts of disasters;
- (e) To enhance cooperation between health authorities and other relevant stakeholders to strengthen country capacity for disaster risk management for health, the implementation of the International Health Regulations (2005) and the building of resilient health systems;
- (f) To strengthen and promote collaboration and capacity-building for the protection of productive assets, including livestock, working animals, tools and seeds;
- (g) To promote and support the development of social safety nets as disaster risk reduction measures linked to and

integrated with livelihood enhancement programmes in order to ensure resilience to shocks at the household and community levels;

- (h) To strengthen and broaden international efforts aimed at eradicating hunger and poverty through disaster risk reduction;
- (i) To promote and support collaboration among relevant public and private stakeholders to enhance the resilience of business to disasters.
- (j) To promote the incorporation of disaster risk management into post-disaster recovery and rehabilitation processes, facilitate the link between relief, rehabilitation and development, use opportunities during the recovery phase to develop capacities that reduce disaster risk in the short, medium and long term, including through the development of measures such as land-use planning, structural standards improvement and the sharing of expertise, knowledge, post-disaster reviews and lessons learned and integrate post-disaster reconstruction into the economic and social sustainable development of affected areas. This should also apply to temporary settlements for persons displaced by disasters;

#### **Priority 4: Enhancing disaster preparedness for effective response and to “Build Back Better” in recovery, rehabilitation and reconstruction**

32. The steady growth of disaster risk, including the increase of people and assets exposure, combined with the lessons learned from past disasters, indicates the need to further strengthen disaster preparedness for response, take action in anticipation of events, integrate disaster risk reduction in response preparedness and ensure that capacities are in place for effective response and recovery at all levels. Empowering women and persons with disabilities to publicly lead and promote gender equitable and universally accessible response, recovery, rehabilitation and reconstruction approaches is key. Disasters have demonstrated that the recovery, rehabilitation and reconstruction phase, which needs to be prepared ahead of a disaster, is a critical opportunity to “Build Back Better”, including through integrating disaster risk reduction into development measures, making nations and communities resilient to disasters.

#### **National and local levels**

33. To achieve this, it is important:

- (a) To prepare or review and periodically update disaster preparedness and contingency policies, plans and programmes with the involvement of the relevant institutions, considering climate change scenarios and their impact on disaster risk, and facilitating, as appropriate, the participation of all sectors and relevant stakeholders;
- (b) To invest in, develop, maintain and strengthen people-centred multi-hazard, multisectoral forecasting and early warning systems, disaster risk and emergency communications mechanisms, social technologies and hazard-monitoring telecommunications systems; develop such systems through a participatory process; tailor them to the needs of users, including social and cultural requirements, in particular gender; promote the application of simple and low-cost early warning equipment and facilities; and broaden release channels for natural disaster early warning information;
- (c) To promote the resilience of new and existing critical infrastructure, including water, transportation and telecommunications infrastructure, educational facilities, hospitals and other health facilities, to ensure that they remain safe, effective and operational during and after disasters in order to provide life-saving and essential services;
- (d) To establish community centres for the promotion of public awareness and the stockpiling of necessary materials to implement rescue and relief activities;
- (e) To adopt public policies and actions that support the role of public service workers to establish or strengthen coordination and funding mechanisms and procedures for relief assistance and plan and prepare for post-disaster recovery and reconstruction;
- (f) To train the existing workforce and voluntary workers in disaster response and strengthen technical and logistical capacities to ensure better response in emergencies;
- (g) To ensure the continuity of operations and planning, including social and economic recovery, and the provision of basic services in the post-disaster phase;
- (h) To promote regular disaster preparedness, response and recovery exercises, including evacuation drills, training and the establishment of area-based support systems, with a view to ensuring rapid and effective response to disasters and related displacement, including access to safe shelter, essential food and non-food relief supplies, as appropriate to local needs;
- (i) To promote the cooperation of diverse institutions, multiple authorities and related stakeholders at all levels, including affected communities and business, in view of the complex and costly nature of post-disaster reconstruction, under the coordination of national authorities;
- (j) To develop guidance for preparedness for disaster reconstruction, such as on land-use planning and structural

standards improvement, including by learning from the recovery and reconstruction programmes over the decade since the adoption of the Hyogo Framework for Action, and exchanging experiences, knowledge and lessons learned;

- (k) To consider the relocation of public facilities and infrastructures to areas outside the risk range, wherever possible, in the post-disaster reconstruction process, in consultation with the people concerned, as appropriate;
- (l) To strengthen the capacity of local authorities to evacuate persons living in disaster-prone areas;
- (m) To establish a mechanism of case registry and a database of mortality caused by disaster in order to improve the prevention of morbidity and mortality;
- (n) To enhance recovery schemes to provide psychosocial support and mental health services for all people in need;
- (o) To review and strengthen, as appropriate, national laws and procedures on international cooperation, based on the Guidelines for the Domestic Facilitation and Regulation of International Disaster Relief and Initial Recovery Assistance.

#### **Global and regional levels**

**34.** To achieve this, it is important:

- (a) To develop and strengthen, as appropriate, coordinated regional approaches and operational mechanisms to prepare for and ensure rapid and effective disaster response in situations that exceed national coping capacities;
- (b) To promote the further development and dissemination of instruments, such as standards, codes, operational guides and other guidance instruments, to support coordinated action in disaster preparedness and response and facilitate information sharing on lessons learned and best practices for policy practice and post-disaster reconstruction programmes;
- (c) To promote the further development of and investment in effective, nationally compatible, regional multi-hazard early warning mechanisms, where relevant, in line with the Global Framework for Climate Services, and facilitate the sharing and exchange of information across all countries;
- (d) To enhance international mechanisms, such as the International Recovery Platform, for the sharing of experience and learning among countries and all relevant stakeholders;
- (e) To support, as appropriate, the efforts of relevant United Nations entities to strengthen and implement global mechanisms on hydrometeorological issues in order to raise awareness and improve understanding of water-related disaster risks and their impact on society, and advance strategies for disaster risk reduction upon the request of States;
- (f) To support regional cooperation to deal with disaster preparedness, including through common exercises and drills;
- (g) To promote regional protocols to facilitate the sharing of response capacities and resources during and after disasters;
- (h) To train the existing workforce and volunteers in disaster response.

## **V. Role of stakeholders**

**35.** While States have the overall responsibility for reducing disaster risk, it is a shared responsibility between Governments and relevant stakeholders. In particular, non-State stakeholders play an important role as enablers in providing support to States, in accordance with national policies, laws and regulations, in the implementation of the present Framework at local, national, regional and global levels. Their commitment, goodwill, knowledge, experience and resources will be required.

**36.** When determining specific roles and responsibilities for stakeholders, and at the same time building on existing relevant international instruments, States should encourage the following actions on the part of all public and private stakeholders:

- (a) Civil society, volunteers, organized voluntary work organizations and community-based organizations to participate, in collaboration with public institutions, to, inter alia, provide specific knowledge and pragmatic guidance in the context of the development and implementation of normative frameworks, standards and plans for disaster risk reduction; engage in the implementation of local, national, regional and global plans and strategies; contribute to and support public awareness, a culture of prevention and education on disaster risk; and advocate for resilient communities and an inclusive and all-of-society disaster risk management that strengthen synergies across groups, as appropriate. On this point, it should be noted that:
  - (i) Women and their participation are critical to effectively managing disaster risk and designing,

resourcing and implementing gender-sensitive disaster risk reduction policies, plans and programmes; and adequate capacity building measures need to be taken to empower women for preparedness as well as to build their capacity to secure alternate means of livelihood in post-disaster situations;

- (ii) Children and youth are agents of change and should be given the space and modalities to contribute to disaster risk reduction, in accordance with legislation, national practice and educational curricula;
  - (iii) Persons with disabilities and their organizations are critical in the assessment of disaster risk and in designing and implementing plans tailored to specific requirements, taking into consideration, inter alia, the principles of universal design;
  - (iv) Older persons have years of knowledge, skills and wisdom, which are invaluable assets to reduce disaster risk, and they should be included in the design of policies, plans and mechanisms, including for early warning;
  - (v) Indigenous peoples, through their experience and traditional knowledge, provide an important contribution to the development and implementation of plans and mechanisms, including for early warning;
  - (vi) Migrants contribute to the resilience of communities and societies, and their knowledge, skills and capacities can be useful in the design and implementation of disaster risk reduction;
- (b) Academia, scientific and research entities and networks to focus on the disaster risk factors and scenarios, including emerging disaster risks, in the medium and long term; increase research for regional, national and local application; support action by local communities and authorities; and support the interface between policy and science for decision-making;
- (c) Business, professional associations and private sector financial institutions, including financial regulators and accounting bodies, as well as philanthropic foundations, to integrate disaster risk management, including business continuity, into business models and practices through disaster-risk-informed investments, especially in micro, small and medium-sized enterprises; engage in awareness-raising and training for their employees and customers; engage in and support research and innovation, as well as technological development for disaster risk management; share and disseminate knowledge, practices and non sensitive data; and actively participate, as appropriate and under the guidance of the public sector, in the development of normative frameworks and technical standards that incorporate disaster risk management;
- (d) Media to take an active and inclusive role at the local, national, regional and global levels in contributing to the raising of public awareness and understanding and disseminate accurate and non-sensitive disaster risk, hazard and disaster information, including on small-scale disasters, in a simple, transparent, easy-to-understand and accessible manner, in close cooperation with national authorities; adopt specific disaster risk reduction communications policies; support, as appropriate, early warning systems and life-saving protective measures; and stimulate a culture of prevention and strong community involvement in sustained public education campaigns and public consultations at all levels of society, in accordance with national practices.

**37.** With reference to General Assembly resolution 68/211 of 20 December 2013, commitments by relevant stakeholders are important in order to identify modalities of cooperation and to implement the present Framework. Those commitments should be specific and time-bound in order to support the development of partnerships at local, national, regional and global levels and the implementation of local and national disaster risk reduction strategies and plans. All stakeholders are encouraged to publicize their commitments and their fulfilment in support of the implementation of the present Framework, or of the national and local disaster risk management plans, through the website of the United Nations Office for Disaster Risk Reduction.

## **VI. International cooperation and global partnership**

### **General considerations**

**38.** Given their different capacities, as well as the linkage between the level of support provided to them and the extent to which they will be able to implement the present Framework, developing countries require an enhanced provision of means of implementation, including adequate, sustainable and timely resources, through international cooperation and global partnerships for development, and continued international support, so as to strengthen their efforts to reduce disaster risk.

**39.** International cooperation for disaster risk reduction includes a variety of sources and is a critical element in supporting the efforts of developing countries to reduce disaster risk.

40. In addressing economic disparity and disparity in technological innovation and research capacity among countries, it is crucial to enhance technology transfer, involving a process of enabling and facilitating flows of skill, knowledge, ideas, know-how and technology from developed to developing countries in the implementation of the present Framework.

41. Disaster-prone developing countries, in particular the least developed countries, small island developing States, landlocked developing countries and African countries, as well as middle-income countries facing specific challenges, warrant particular attention in view of their higher vulnerability and risk levels, which often greatly exceed their capacity to respond to and recover from disasters. Such vulnerability requires the urgent strengthening of international cooperation and ensuring genuine and durable partnerships at the regional and international levels in order to support developing countries to implement the present Framework, in accordance with their national priorities and needs. Similar attention and appropriate assistance should also be extended to other disaster-prone countries with specific characteristics, such as archipelagic countries, as well as countries with extensive coastlines.

42. Disasters can disproportionately affect small island developing States, owing to their unique and particular vulnerabilities. The effects of disasters, some of which have increased in intensity and have been exacerbated by climate change, impede their progress towards sustainable development. Given the special case of small island developing States, there is a critical need to build resilience and to provide particular support through the implementation of the SIDS Accelerated Modalities of Action (SAMOA) Pathway<sup>11</sup> in the area of disaster risk reduction.

43. African countries continue to face challenges related to disasters and increasing risks, including those related to enhancing resilience of infrastructure, health and livelihoods. These challenges require increased international cooperation and the provision of adequate support to African countries to allow for the implementation of the present Framework.

44. North-South cooperation, complemented by South-South and triangular cooperation, has proven to be key to reducing disaster risk and there is a need to further strengthen cooperation in both areas. Partnerships play an additional important role by harnessing the full potential of countries and supporting their national capacities in disaster risk management and in improving the social, health and economic well-being of individuals, communities and countries.

45. Efforts by developing countries offering South-South and triangular cooperation should not reduce North-South cooperation from developed countries as they complement North-South cooperation.

46. Financing from a variety of international sources, public and private transfer of reliable, affordable, appropriate and modern environmentally sound technology, on concessional and preferential terms, as mutually agreed, capacity-building assistance for developing countries and enabling institutional and policy environments at all levels are critically important means of reducing disaster risk.

#### **Means of implementation**

47. To achieve this, it is necessary:

- (a) To reaffirm that developing countries need enhanced provision of coordinated, sustained and adequate international support for disaster risk reduction, in particular for the least developed countries, small island developing States, landlocked developing countries and African countries, as well as middle-income countries facing specific challenges, through bilateral and multilateral channels, including through enhanced technical and financial support and technology transfer on concessional and preferential terms, as mutually agreed, for the development and strengthening of their capacities;
- (b) To enhance access of States, in particular developing countries, to finance, environmentally sound technology, science and inclusive innovation, as well as knowledge and information-sharing through existing mechanisms, namely bilateral, regional and multilateral collaborative arrangements, including the United Nations and other relevant bodies;
- (c) To promote the use and expansion of thematic platforms of cooperation, such as global technology pools and global systems to share know-how, innovation and research and ensure access to technology and information on disaster risk reduction;
- (d) To incorporate disaster risk reduction measures into multilateral and bilateral development assistance programmes within and across all sectors, as appropriate, related to poverty reduction, sustainable development, natural resource management, the environment, urban development and adaptation to climate change.

## Support from international organizations

48 To support the implementation of the present Framework, the following is necessary:

- (a) The United Nations and other international and regional organizations, international and regional financial institutions and donor agencies engaged in disaster risk reduction are requested, as appropriate, to enhance the coordination of their strategies in this regard;
- (b) The entities of the United Nations system, including the funds and programmes and the specialized agencies, through the United Nations Plan of Action on Disaster Risk Reduction for Resilience, United Nations Development Assistance Frameworks and country programmes, to promote the optimum use of resources and to support developing countries, at their request, in the implementation of the present Framework, in coordination with other relevant frameworks, such as the International Health Regulations (2005), including through the development and the strengthening of capacities and clear and focused programmes that support the priorities of States in a balanced, well-coordinated and sustainable manner, within their respective mandates;
- (c) The United Nations Office for Disaster Risk Reduction, in particular, to support the implementation, follow-up and review of the present Framework by: preparing periodic reviews on progress, in particular for the Global Platform for Disaster Risk Reduction, and, as appropriate, in a timely manner, along with the follow-up process at the United Nations, supporting the development of coherent global and regional follow-up and indicators, and in coordination, as appropriate, with other relevant mechanisms for sustainable development and climate change, and updating the existing web-based Hyogo Framework for Action Monitor accordingly; participating actively in the work of the Inter-Agency and Expert Group on Sustainable Development Goal Indicators; generating evidence-based and practical guidance for implementation in close collaboration with States and through the mobilization of experts; reinforcing a culture of prevention among relevant stakeholders through supporting development of standards by experts and technical organizations, advocacy initiatives and dissemination of disaster risk information, policies and practices, as well as by providing education and training on disaster risk reduction through affiliated organizations; supporting countries, including through national platforms or their equivalent, in their development of national plans and monitoring trends and patterns in disaster risk, loss and impacts; convening the Global Platform for Disaster Risk Reduction and supporting the organization of regional platforms for disaster risk reduction in cooperation with regional organizations; leading the revision of the United Nations Plan of Action on Disaster Risk Reduction for Resilience; facilitating the enhancement of, and continuing to service, the United Nations Office for Disaster Risk Reduction Scientific and Technical Advisory Group in mobilizing science and technical work on disaster risk reduction; leading, in close coordination with States, the update of the publication entitled “2009 UNISDR Terminology on Disaster Risk Reduction”, in line with the terminology agreed upon by States; and maintaining the stakeholders’ commitment registry;
- (d) International financial institutions, such as the World Bank and regional development banks, to consider the priorities of the present Framework for providing financial support and loans for integrated disaster risk reduction to developing countries;
- (e) Other international organizations and treaty bodies, including the Conference of the Parties to the United Nations Framework Convention on Climate Change, international financial institutions at the global and regional levels and the International Red Cross and Red Crescent Movement to support developing countries, at their request, in the implementation of the present Framework, in coordination with other relevant frameworks;
- (f) The United Nations Global Compact, as the main United Nations initiative for engagement with the private sector and business, to further engage with and promote the critical importance of disaster risk reduction for sustainable development and resilience;
- (g) The overall capacity of the United Nations system to assist developing countries in disaster risk reduction should be strengthened by providing adequate resources through various funding mechanisms, including increased, timely, stable and predictable contributions to the United Nations Trust Fund for Disaster Reduction and by enhancing the role of the Trust Fund in relation to the implementation of the present Framework;
- (h) The Inter-Parliamentary Union and other relevant regional bodies and mechanisms for parliamentarians, as appropriate, to continue supporting and advocating disaster risk reduction and the strengthening of national legal frameworks;
- (i) The United Cities and Local Government organization and other relevant bodies of local governments to continue supporting cooperation and mutual learning among local governments for disaster risk reduction and the implementation of the present Framework.

## Follow-up actions

49 The Conference invites the General Assembly, at its seventieth session, to consider the possibility of including the review of the global progress in the implementation of the Sendai Framework for Disaster Risk Reduction 2015–2030 as part of its integrated and coordinated follow-up processes to United Nations conferences and summits, aligned with the Economic and Social Council, the High-level Political Forum for Sustainable Development and the

quadrennial comprehensive policy review cycles, as appropriate, taking into account the contributions of the Global Platform for Disaster Risk Reduction and regional platforms for disaster risk reduction and the Hyogo Framework for Action Monitor system.

50 The Conference recommends to the General Assembly the establishment, at its sixty-ninth session, of an open-ended intergovernmental working group, comprising experts nominated by Member States, and supported by the United Nations Office for Disaster Risk Reduction, with involvement of relevant stakeholders, for the development of a set of possible indicators to measure global progress in the implementation of the present Framework in conjunction with the work of the Inter-Agency and Expert Group On Sustainable Development Goal Indicators. The Conference also recommends that the working group consider the recommendations of the United Nations Office for Disaster Risk Reduction Scientific and Technical Advisory Group on the update of the publication entitled “2009 UNISDR Terminology on Disaster Risk Reduction” by December 2016, and that the outcome of its work be submitted to the Assembly for its consideration and adoption.

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# Chart of the Sendai Framework for Disaster Risk Reduction

2015-2030

## Scope and purpose

The present framework will apply to the risk of small-scale and large-scale, frequent and infrequent, sudden and slow-onset disasters, caused by natural or manmade hazards as well as related environmental, technological and biological hazards and risks. It aims to guide the multi-hazard management of disaster risk in development at all levels as well as within and across all sectors

## Expected outcome

The substantial reduction of disaster risk and losses in lives, livelihoods and health and in the economic, physical, social, cultural and environmental assets of persons, businesses, communities and countries

## Goal

Prevent new and reduce existing disaster risk through the implementation of integrated and inclusive economic, structural, legal, social, health, cultural, educational, environmental, technological, political and institutional measures that prevent and reduce hazard exposure and vulnerability to disaster, increase preparedness for response and recovery, and thus strengthen resilience

## Targets

Substantially reduce global disaster mortality by 2030, aiming to lower average per 100,000 global mortality between 2020-2030 compared to 2005-2015	Substantially reduce the number of affected people globally by 2030, aiming to lower the average global figure per 100,000 compared to 2005-2015	Reduce direct disaster economic loss in relation to global gross domestic product (GDP) by 2030	Substantially reduce disaster damage to critical infrastructure and disruption of basic services, among them health and educational facilities, including through developing their resilience by 2030	Substantially increase the number of countries with national and local disaster risk reduction strategies by 2020	Substantially enhance international cooperation to developing countries through adequate and sustainable support to complement their national actions for implementation of this framework by 2030	Substantially increase the availability of and access to multi-hazard early warning systems and disaster risk information and assessments to people by 2030
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## Priorities for Action

There is a need for focused action within and across sectors by States at local, national, regional and global levels in the following four priority areas.

Priority 1	Priority 2	Priority 3	Priority 4
<p><b>Understanding disaster risk</b></p> <p>Disaster risk management needs to be based on an understanding of disaster risk in all its dimensions of vulnerability, capacity, exposure of persons and assets, hazard characteristics and the environment</p>	<p><b>Strengthening disaster risk governance to manage disaster risk</b></p> <p>Disaster risk governance at the national, regional and global levels is vital to the management of disaster risk reduction in all sectors and ensuring the coherence of national and local frameworks of laws, regulations and public policies that, by defining roles and responsibilities, guide, encourage and incentivize the public and private sectors to take action and address disaster risk</p>	<p><b>Investing in disaster risk reduction for resilience</b></p> <p>Public and private investment in disaster risk prevention and reduction through structural and non-structural measures are essential to enhance the economic, social, health and cultural resilience of persons, communities, countries and their assets, as well as the environment. These can be drivers of innovation, growth and job creation. Such measures are cost-effective and instrumental to save lives, prevent and reduce losses and ensure effective recovery and rehabilitation</p>	<p><b>Enhancing disaster preparedness for effective response, and to «Build Back Better» in recovery, rehabilitation and reconstruction</b></p> <p>Experience indicates that disaster preparedness needs to be strengthened for more effective response and ensure capacities are in place for effective recovery. Disasters have also demonstrated that the recovery, rehabilitation and reconstruction phase, which needs to be prepared ahead of the disaster, is an opportunity to «Build Back Better» through integrating disaster risk reduction measures. Women and persons with disabilities should publicly lead and promote gender-equitable and universally accessible approaches during the response and reconstruction phases</p>

## Guiding Principles

Primary responsibility of States to prevent and reduce disaster risk, including through cooperation	Shared responsibility between central Government and national authorities, sectors and stakeholders as appropriate to national circumstances	Protection of persons and their assets while promoting and protecting all human rights including the right to development	Engagement from all of society	Full engagement of all State institutions of an executive and legislative nature at national and local levels	Empowerment of local authorities and communities through resources, incentives and decision-making responsibilities as appropriate	Decision-making to be inclusive and risk-informed while using a multi-hazard approach
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Coherence of disaster risk reduction and sustainable development policies, plans, practices and mechanisms, across different sectors	Accounting of local and specific characteristics of disaster risks when determining measures to reduce risk	Addressing underlying risk factors cost-effectively through investment versus relying primarily on post-disaster response and recovery	«Build Back Better» for preventing the creation of, and reducing existing, disaster risk	The quality of global partnership and international cooperation to be effective, meaningful and strong	Support from developed countries and partners to developing countries to be tailored according to needs and priorities as identified by them
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